

Drake Oak Brook Plaza Suite 500 2211 York Road Oak Brook IL 60523-2374 630-368-1010

Service Representatives 1-800-ASK-IMRF

August 26, 2002

The Honorable George Ryan Governor of Illinois 207 State House Springfield, Illinois 62706

Dear Governor Ryan:

The Illinois Municipal Retirement Fund (IMRF) Board of Trustees hereby submits its annual report on the emerging investment managers used by this retirement system, as directed in Public Act 87-1265 (Act). In accordance with the provisions of this Act the following information is provided:

- 1. Identification of emerging investment managers used by the system;
- 2. Percentage of the system's assets under the investment control of emerging investment managers;
- 3. Actions undertaken to increase the use of emerging investment managers, including encouraging other investment managers to use emerging investment managers as subcontractors when the opportunity arises.

### 1. Emerging Investment Managers Used by the System

IMRF presently uses two emerging investment managers as defined by Public Act 87-1265. These emerging investment managers are Holland Capital Management and MDL Capital Management.

Additionally, IMRF employs Payden & Rygel, a woman-owned business enterprise. Payden & Rygel does not qualify as an emerging investment manager as defined by Public Act 87-1265, but is a minority firm as defined by statute.

### 2. Percentage of Assets Under Control of Emerging Investment Managers

On June 30, 2002, emerging minority investment firms managed \$478.3 million for the IMRF. This represents 3.3% of the total investment portfolio and is an increase of \$259.3 million over 2001. Holland Capital Management manages \$181.9 million and MDL Capital Management manages \$296.4 million.



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On June 30, 2002, Payden & Rygel, managed 5.2% of the total IMRF portfolio. This amounts to \$741.9 million, which is an increase of \$52.7 million over 2001.

Total assets of \$1.22 billion were managed by our two emerging investment managers and by a woman-owned business enterprise. This amount represents 8.5% of the IMRF investment portfolio.

### 3. Action Undertaken to Increase the Use of Emerging Investment Managers

IMRF has undertaken the following actions to increase the use of emerging investment managers.

- A. In May 2002, the IMRF Board of Trustees increased the assets allocated to Holland Capital Management by the amount of \$92 million. The assets allocated to MDL Capital Management were increased by \$167 million. These firms are emerging investment managers as defined by Public Act 87-1265.
- B. Between July 1, 2001 and June 30, 2002, IMRF investment managers placed \$209,129 of commission business through minority and woman-owned broker-dealers. This is a decrease of \$81,979 from last year. Exhibit A, attached, lists these broker-dealers and the commissions they received.
- C. The following statement of policy was adopted by the IMRF Board of Trustees on February 25, 1993 and continues to be in effect:

### IMRF INVESTMENT MANAGER SELECTION POLICY

WHEREAS The IMRF is a public retirement system with a responsibility to its members and participating employers to make investments with the objective of obtaining superior total long-term rates of return while using acceptable levels of risk and reasonable control of costs, and

WHEREAS The strategy of the IMRF Board of Trustees is to achieve superior long-term rates of return through the use of a diversified investment portfolio, and



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WHEREAS The IMRF Board of Trustees engages various investment managers to implement this strategy, and

WHEREAS The availability of qualified minority and woman-owned business enterprises is recognized by the IMRF Board of Trustees, and

WHEREAS The characteristic of being a minority or woman-owned business enterprise is not a barrier to employment by the IMRF,

THEREFORE, IT SHALL BE THE POLICY OF THE BOARD OF TRUSTEES

To include qualified minority and woman-owned business enterprises in the IMRF investment manager selection process.

To objectively evaluate all qualified investment manager candidates regardless of race, gender or handicap.

To evaluate all qualified investment manager candidates with emphasis on: demonstrated professional performance; organizational depth; institutional investment management capability; and reasonableness of fee structure, regardless of the amount of investment assets under management, or age of the investment management firm.

To use professional consultants that do not use discriminatory practices in the creation and maintenance of their investment manager databases.

To require professional consultants used by the IMRF to affirm their use of nondiscriminatory practices when recommending investment manager candidates to the IMRF Board of Trustees.

To require an annual report from each IMRF investment manager regarding its use of minority and woman-owned business enterprises as brokers.



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- The IMRF Board of Trustees employs a consultant who uses non-discriminatory practices D. when recommending investment manager candidates and who maintains a database of minority and woman-owned investment management firms. This consultant database contains 44 firms that qualify as emerging investment managers under Public Act 87-1265. Exhibit B, attached, lists the 113 minority and woman-owned firms currently on this database. It also identifies the 44 firms that qualify as emerging investment managers, under Public Act 87-1265, with an asterisk.
- E. When conducting a search for a new investment manager, the IMRF Board of Trustees requires that all minority and women-owned business enterprises evaluated in the search process be specifically identified in the investment manager search report presented to them. This procedure confirms that qualified minority and woman-owned business enterprises are being considered in the IMRF investment manager search process.

The IMRF Board of Trustees is mindful of the objective to increase minority and woman-owned business enterprise participation in the area of public pension fund investment management. The structure for including emerging investment managers, minority investment managers and minority broker-dealers in the IMRF investment process continues to be in place.

Sincerely,

Louis W. Kosiba

Executive Director

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Attachments

### Exhibit A

## MINORITY AND WOMAN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID

July 1, 2001 - June 30, 2002

Gardner Rich & Company	27,678
Guzman & Company	7,865
Loop Capital Markets	61,580
M. Ramsey King Securities, Inc	2,865
Maria Fiorini Ramirez, Inc\$  One Liberty Plaza, 46th floor  New York, NY 10006 (212) 416-5000	19,749
Melvin Securities	22,651

### Exhibit A

## MINORITY AND WOMAN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID

July 1, 2001 - June 30, 2002

·	-
Muriel Siebert	\$ 6,504
Nutmeg Securities	\$ 23,791
Pacific American Securities	\$ 11,565
P.C.S. Securities	\$ 1,660
Pryor Counts & Company	\$ 2,760
Seslia Securities	\$ 10,869

#### Exhibit A

### MINORITY AND WOMAN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID

July 1, 2001 - June 30, 2002

Sturdivant & Company	\$	3,286
Voorhees, NJ 08043		
(856) 627-3071	*.	
Williams Capital Group	\$	6,306
TOTAL COMMISSIONS PAID	\$	209,129

Note: Net Trades also done with:

Gardner Rich & Company 311 S. Wacker Drive, Suite 6060 Chicago, IL 60606 CONTACT: Mike Manning, Stephanie Wansley (800) 437-7333, (800) 462-7324

Loop Capital Markets 175 West Jackson Blvd., Suite A635 Chicago, IL 60604 CONTACT: Julie Karr, Todd Mayfield (888) 294-8898, (312) 913-4901

Utendahl Capital Partners 30 Broad Street, 42nd Floor New York, NY 10004 CONTACT: Rich Gordon, Derrick Burns (212) 797-2660

Williams Capital Group 650 Fifth Avenue, 10th Floor New York, NY 10019 CONTACT: Jancie Williams, Janice Savin (212) 830-4532, (800) 924-1311

### MINORITY AND WOMAN-OWNED COMPANIES ON CONSULTANT DATABASE

- 1. Abacus Financial Group, Inc.\*
- Aberdeen America\*
- 3. Advent Capital Management
- 4. Albriond Capital Management\*
- 5. Alpha Capital Management\*
- 6. Amerindo Investment Advisors Inc.
- 7. Amervest Company, Inc.\*
- 8. Apodaca Investment Group, Inc.\*
- 9. Argus Investors' Counsel
- 10. Ariel Capital Management
- 11. Artemis Investment Management
- 12. Ascent/Meredith Asset Management
- 13. Bay Isle Financial
- 14. Biscayne Advisors\*
- 15. Brown Capital Management\*
- 16. C & G Global Management
- 17. Cardinal Advisors, Inc.
- 18. Cardinal Capital Management
- 19. Carr & Associates\*
- 20. Chandler Asset Management\*
- 21. Chapman Capital Management\*
- 22. Charter Financial Group
- 23. CIC/HCM Asset Management, Inc.\*
- 24. Citizens Funds\*
- 25. Clemente Capital, Inc.\*
- 26. Cordillera Asset Management\*
- 27. Cutler & Company
- 28. Cypress Asset Management
- 29. Danson & Neuhar, LLC
- 30. Denali Advisors
- 31. Dennis Wong & Associates\*
- 32. Desai Capital Management, Inc.
- 33. Diaz-Verson Capital Investments
- 34. EARNEST Partners
- 35. Edgar Lomax Company
- 36. EDMP

### MINORITY AND WOMAN-OWNED COMPANIES ON CONSULTANT DATABASE

- 37. EverGreen Capital Management, Inc.\*
- 38. Fan Asset Management
- 39. First Honolulu Asset Management
- Fortaleza Asset Management, Inc.\*
- 41. GEI Financial Services
- 42. GlobeFlex Capital
- 43. Greaves Capital Management, Inc.
- 44. Greystone Capital Management
- 45. Gries Financial\*
- 46. GW Capital, Inc.\*
- 47. Havell Capital Management
- 48. Holland Capital Management\*
- 49. Holt-Smith & Yates Advisors\*
- 50. Hoover Investment Management Co.
- 51. Howard & McInnes
- 52. Huff Capital Management, Inc.
- 53. Hughes Capital Management
- 54. Hutchens Investment Management
- 55. Investment Placement Group\*
- 56. John Hsu Capital Group Inc.\*
- 57. Kenwood Group, Inc.\*
- 58. Kit Cole Investment Advisory Services\*
- 59. Lakefront Capital Investors
- 60. Leo Capital Group
- 61. LM Capital Management, Inc.\*
- 62. Malley Associates Capital Management
- 63. McLaughlin Investment Group
- 64 MDL Capital Management\*
- 65. MFR Advisors
- 66. Milestone Capital Management
- 67. Mitchell & Henry Inc.
- 68. MPI Investment Management
- 69. NCM Capital Management Group, Inc.
- 70. NMF Asset Management
- New Amsterdam Partners LLC\*
- 72. Newgate

### MINORITY AND WOMAN-OWNED COMPANIES ON CONSULTANT DATABASE

- 73. Opus Capital Management
- 74. P. G. Corbin Asset Management
- 75. Palladium Capital Management
- Paradigm Asset Management Company, LLC\*
- 77. Paradigm Capital Management
- 78. Pareto Partners
- 79. Payden & Rygel
- 80. Penn Capital Management\*
- 81. Piedmont Investment Advisors
- 82. Piedra Capital, Ltd.
- 83. Podesta & Company
- 84. Presido Asset Management
- 85. Pugh Capital Management, Inc.\*
- 86. RhumbLine Advisers\*
- 87. Rittenhouse Advisors, Inc.\*
- 88. RM Investment Management, Inc.
- 89. Runnymede Capital Management
- 90. Rutland Dickson Asset Management
- 91. Rutland, Smiley & McCain
- 92. SCI Capital Management
- 93. Seix Investment Advisors, Inc.
- 94. Sit Investment Associates, Inc.
- 95. Sit Investment Fixed Income Advisors
- 96. Sit/Kim International Investment Associates, Inc.
- 97. Sloate, Weisman, Murray & Company
- 98. Smith, Graham & Company Asset Managers\*
- 99. Sturdivant & Company, Inc.\*
- 100. Swarthmore Group\*
- 101. Tanaka Capital Management\*
- 102. Taplin, Canida & Habacht\*
- 103. Tiffany Capital Advisors, Inc.
- 104. Trias Capital Management, Inc.
- 105. Union Heritage Capital Management
- 106. Utendhal Capital Management, LP
- 107. Valenzuela Capital Partners, LLC\*
- 108. ValueQuest/TA\*

### MINORITY AND WOMAN-OWNED COMPANIES ON CONSULTANT DATABASE

- Wagner Investment Management\* 109. Washington Asset Management
  Wedgewood Capital Management, Inc.
  Woodford Capital Management, Inc.\* 110. 111.
- 112.
- Zevenbergen Capital\* 113.

# ILLINOIS COMPILED STATUTES

Chapter 40

Pensions

2000 Edition



As Amended through P.A. 91-686



- (2) Defraying reasonable expenses of administering the retirement system or pension fund;
- ) With the care, skill, prudence and diligence under the lumstances then prevailing that a prudent man acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character with like aims:
- (c) By diversifying the investments of the retirement system or pension fund so as to minimize the risk of large losses, unless under the circumstances it is clearly prudent not to do so; and
- (d) In accordance with the provisions of the Article of the Pension Code governing the retirement system or pension

Laws 1963, p. 161, § 1-109, added by P.A. S1-948, § 1, eff. Sept. 22, 1979. Amended by P.A. 82-960, § 1, eff. Aug. 25,

Formerly Ill.Rev.Stat.1991, ch. 108 5, § 1-109.

Another § 1-109 was renumbered § 1-112 and subsequently repealed by P.A. 82-783.

#### 5/1-109.1. Allocation and delegation of fiduciary duties

- § 1-109.1. Allocation and Delegation of Fiduciary Duties.
- (1) Subject to the provisions of Section 22A-113 of this Code and subsections (2) and (3) of this Section, the board of trustees of a retirement system or pension fund established under this Code may:
  - (a) Appoint one or more investment managers as fiduciaries to manage (including the power to acquire and dispose of) any assets of the retirement system or pension
  - (b) Allocate duties among themselves and designate others as fiduciaries to carry out specific fiduciary activities er than the management of the assets of the retirement \_\_stem or pension fund.
- (2) The board of trustees of a pension fund established under Article 5, 6, 8, 9, 10, 11, 12 or 17 of this Code may not transfer its investment authority, nor transfer the essets of the fund to any other person or entity for the purpose of consolidating or merging its assets and management with any other pension fund or public investment authority, unless the board resolution authorizing such transfer is submitted for approval to the contributors and pensioners of the fund at elections held not less than 30 days after the adoption of such resolution by the board, and such resolution is approved by a majority of the votes cast on the question in both the contributors election and the pensioners election. The election procedures and qualifications governing the election of trustees shall govern the submission of resolutions for approval under this paragraph, insofar as they may be made applicable.
- (3) Pursuant to subsections (h) and (i) of Section 6 of Article VII of the Illinois Constitution, the investment authority of boards of trustees of retirement systems and pension funds established under this Code is declared to be a subject of exclusive State jurisdiction, and the concurrent exercise by a home rule unit of any power affecting such investment authority is hereby specifically denied and preempted.
- (4) For the purposes of this Code, "emerging investment manager" means a qualified investment adviser that manages an investment portfolio of at least \$10,000,000 but less than \$400,000,000 on January 1, 1993 and is a "minority owned business" or "female owned business" as those terms are

defined in the Minority and Female Business Enterprise

It is hereby declared to be the public policy of the State of Illinois to encourage the trustees of public employee retirement systems to use emerging investment managers in managing their system's assets to the greatest extent feasible within the bounds of financial and fiduciary prudence, and to take affirmative steps to remove any barriers to the full participation of emerging investment managers in investment opportunities afforded by those retirement systems.

Each retirement system subject to this Code shall prepare a report to be submitted to the Governor and the General Assembly by September 1 of each year. The report shall identify the emerging investment managers used by the system, the percentage of the system's assets under the investment control of emerging investment managers, and the actions it has undertaken to increase the use of emerging investment managers, including encouraging other investment managers to use emerging investment managers as subcontractors when the opportunity arises.

The use of an emerging investment manager does not constitute a transfer of investment authority for the purposes of subsection (2) of this Section.

Laws 1963, p. 161, § 1-109.1, added by P.A. 82-960, § 1, eff. Aug. 25, 1982. Amended by P.A. 83-970, § 1, eff. Dec. 2, 1983; P.A. 86-1488, § 1, eff. Jan. 14, 1991; P.A. 87-1265, § 1, eft. Jan. 25, 1993.

Formerly III.Rev.Stat.1991, ch. 108 ½, ¶1-109.1.

1 30 ILCS 505/6 et seg.

#### 5/1-109.2. Extent of cofiduciary duties

- § 1-109.2. Extent of Cofiduciary Duties. (a)(1) Except to the extent otherwise required in subsection (b) of this Section, a fiduciary of a retirement system or pension fund to whom a specified duty has not been allocated shall not be responsible or liable for an act or omission, in connection with that duty, by the fiduciary to whom that duty has been allocated, except to the extent that the allocation, or the continuation thereof, is a violation of Section 1-109 of this Code. Nothing is this paragraph (1) shall be construed to relieve a fiduciary from responsibility or liability for any act by that fiduciary.
- (2) Except to the extent otherwise required in subsection (b) of this Section, a fiduciary shall not be responsible or liable for an act or omission, in connection with a specific fiduciary activity, by any other person who has been designated to carry out that fiduciary activity, except to the extent that the designation, or the continuation thereof at any time under the circumstances then prevailing, is a violation of Section 1-109 of this Code. Nothing in this paragraph (2) shall be construed to relieve a fiduciary from responsibility for any act by that fiduciary.
- (b) With respect to any retirement system or pension fund established under this Code:
- (1) Each trustee shall use reasonable care to prevent any other trustee from committing a breach of duty; and
- (2) Subject to the provisions of Section 22A-113 of this Code, all trustees shall jointly manage and control the assets of the retirement system or pension fund.

Nothing in this subsection (b) shall be construed to attribute a duty to a trustee which would be inconsistent with the appointment of, and delegation of authority to, an investment