

Drake Oak Brook Plaza Suite 500 2211 York Road Oak Brook IL 60523-2337

Service Representatives 1-800-ASK-IMRF (1-800-275-4673)

www.imrf.org

August 25, 2003

The Honorable Rod R. Blagojevich Governor of Illinois Office of the Governor James R. Thompson Center 100 West Randolph, Suite 16-100 Chicago, Illinois 60601

Dear Governor Blagojevich:

The Illinois Municipal Retirement Fund (IMRF) Board of Trustees hereby submits its annual report on the emerging investment managers used by this retirement system, as directed in Public Act 87-1265 (Act). In accordance with the provisions of this Act the following information is provided:

- 1. Identification of emerging investment managers used by the system;
- 2. Percentage of the system's assets under the investment control of emerging investment managers;
- Actions undertaken to increase the use of emerging investment managers, including encouraging other investment managers to use emerging investment managers as subcontractors when the opportunity arises.

1. Emerging Investment Managers Used by the System

IMRF presently uses two emerging investment managers as defined by Public Act 87-1265. These emerging investment managers are Holland Capital Management and MDL Capital Management.

Additionally, IMRF employs Payden & Rygel, a woman-owned business enterprise. Payden & Rygel does not qualify as an emerging investment manager as defined by Public Act 87-1265, but is a minority firm as defined by statute.

2. Percentage of Assets Under Control of Emerging Investment Managers

On June 30, 2003, emerging minority investment firms managed \$503.2 million for the IMRF. This represents 3.4% of the total investment portfolio and is an increase of \$24.9 million over 2002. Holland Capital Management managed \$182.8 million and MDL Capital Management managed \$320.4 million.



Drake Oak Brook Plaza Suite 500 2211 York Road Oak Brook IL 60523-2337

Service Representatives 1-800-ASK-IMRF (1-800-275-4673)

www.imrf.org

The Honorable Rod Blagojevich August 25, 2003 Page two

On June 30, 2003, Payden & Rygel, managed 5.0% of the total IMRF portfolio. This amounts to \$740 million, which is a decrease of \$1.9 million over 2002.

Total assets of \$1.24 billion were managed by our two emerging investment managers and by a woman-owned business enterprise. This amount represents 8.5% of the IMRF investment portfolio.

3. Action Undertaken to Increase the Use of Emerging Investment Managers

IMRF has undertaken the following actions to increase the use of emerging investment managers.

- A. Between July 1, 2002 and June 30, 2003, IMRF investment managers placed \$391,179 of commission business through minority and woman-owned broker-dealers. This is an increase of \$182,050 over last year. Exhibit A, attached, lists these broker-dealers and the commissions they received.
- B. The following statement of policy was adopted by the IMRF Board of Trustees on February 25, 1993 and continues to be in effect:

IMRF INVESTMENT MANAGER SELECTION POLICY

WHEREAS The IMRF is a public retirement system with a responsibility to its members and participating employers to make investments with the objective of obtaining superior total long-term rates of return while using acceptable levels of risk and reasonable control of costs, and

WHEREAS The strategy of the IMRF Board of Trustees is to achieve superior long-term rates of return through the use of a diversified investment portfolio, and



Drake Oak Brook Plaza Suite 500 2211 York Road Oak Brook IL 60523-2337

Service Representatives 1-800-ASK-IMRF (1-800-275-4673)

www.imrf.org

The Honorable Rod Blagojevich August 25, 2003 Page three

WHEREAS The IMRF Board of Trustees engages various investment managers to implement this strategy, and

WHEREAS The availability of qualified minority and woman-owned business enterprises is recognized by the IMRF Board of Trustees, and

WHEREAS The characteristic of being a minority or woman-owned business enterprise is not a barrier to employment by the IMRF,

THEREFORE, IT SHALL BE THE POLICY OF THE BOARD OF TRUSTEES

To include qualified minority and woman-owned business enterprises in the IMRF investment manager selection process.

To objectively evaluate all qualified investment manager candidates regardless of race, gender or handicap.

To evaluate all qualified investment manager candidates with emphasis on: demonstrated professional performance; organizational depth; institutional investment management capability; and reasonableness of fee structure, regardless of the amount of investment assets under management, or age of the investment management firm.

To use professional consultants that do not use discriminatory practices in the creation and maintenance of their investment manager databases.

To require professional consultants used by the IMRF to affirm their use of nondiscriminatory practices when recommending investment manager candidates to the IMRF Board of Trustees.

To require an annual report from each IMRF investment manager regarding its use of minority and woman-owned business enterprises as brokers.



Drake Oak Brook Plaza Suite 500 2211 York Road Oak Brook IL 60523-2337

Service Representatives 1-800-ASK-IMRF (1-800-275-4673)

www.imrf.org

The Honorable Rod Blagojevich August 25, 2003 Page four

- C. The IMRF Board of Trustees employs a consultant who uses non-discriminatory practices when recommending investment manager candidates and who maintains a database of minority and woman-owned investment management firms. This consultant database contains 42 firms that qualify as emerging investment managers under Public Act 87-1265. Exhibit B, attached, lists the 114 minority and woman-owned firms currently on this database. It also identifies the 42 firms that qualify as emerging investment managers under Public Act 87-1265 with an asterisk.
- D. When conducting a search for a new investment manager, the IMRF Board of Trustees requires that all minority and women-owned business enterprises evaluated in the search process be specifically identified in the investment manager search report presented to them. This procedure confirms that qualified minority and woman-owned business enterprises are being considered in the IMRF investment manager search process.

The IMRF Board of Trustees is mindful of the objective to increase minority and woman-owned business enterprise participation in the area of public pension fund investment management. The structure for including emerging investment managers, minority investment managers and minority broker-dealers in the IMRF investment process continues to be in place.

Sincerely,

Louis W. Kosiba

Executive Director

LWK:ean Attachments

Exhibit A

MINORITY AND WOMEN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID July 1, 2002 - June 30, 2003

Cabrera Capital Markets\$ 208 South LaSalle Street, Suite 1230 Chicago, IL 60603 CONTACT: Martin Cabrera, Jr. (312) 236-8888	43,017
Capital Securities of America. \$ 523 South Louisiana Street Little Rock, AR 72201 CONTACT: Darryl Henderson (501) 244-2341	1,781
CL King & Associates	3,528
Gardner Rich & Company	161,311
Guzman & Company	9,444
Loop Capital Markets	60,958
Melvin Securities	25,986

Exhibit A

MINORITY AND WOMEN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID July 1, 2002 - June 30, 2003

Muriel Siebert	\$ 10,138
Nutmeg Securities	\$ 22,774
Percival Partners. 5100 Falls Road Village Square Baltimore, MD 21210 CONTACT: Tiger McKinnon (410) 323-5333	\$ 15,603
P.C.S. Securities	\$ 2,425
Pryor Counts & Company	\$ 3,110
Robert Van Securities	\$ 2,523
Seslia Securities	\$ 2,109

Exhibit A

MINORITY AND WOMEN-OWNED COMPANIES BROKERAGE COMMISSIONS PAID July 1, 2002 - June 30; 2003

Note: Net Trades also done with:

Gardner Rich & Company 311 S. Wacker Drive, Suite 6060 Chicago, IL 60606 CONTACT: Mike Manning, Stephanie Wansley (800) 437-7333, (800) 462-7324

Loop Capital Markets 175 West Jackson Blvd., Suite A635 Chicago, IL 60604 CONTACT: Julie Karr, Todd Mayfield (888) 294-8898, (312) 913-4901

Samuel Ramirez & Company 61 Broadway, 29th floor New York, NY 10006 CONTACT: Robin Marchand (212) 248-0505

Utendahl Capital Partners 30 Broad Street, 42nd Floor New York, NY 10004 CONTACT: Rich Gordon, Derrick Burns (212) 797-2660

Williams Capital Group 650 Fifth Avenue, 10th Floor New York, NY 10019 CONTACT: Jancie Williams, Janice Savin (212) 830-4532, (800) 924-1311

Exhibit B

MINORITY AND WOMAN-OWNED COMPANIES ON CONSULTANT DATABASE

* Denotes Emerging Company

- 1. Abacus Financial Group, Inc.*
- 2. Aberdeen America*
- 3. Advent Capital Management
- 4. ALIC Investment Advisors
- 5. Albriond Capital Management*
- 6. Allison Street Advisors
- 7. Alpha Capital Management*
- 8. Amerindo Investment Advisors Inc.
- 9. Ameryest Company, Inc.*
- 10. APS Asset Management
- 11. Argus Investors' Counsel
- 12. Ariel Capital Management
- 13. Arnold Investment Counsel
- 14. Artemis Investment Management
- 15. Ascent/Meredith Asset Management
- 16. Attucks Asset Management
- 17. Bay Isle Financial
- 18. Biscayne Advisors*
- 19. Brown Capital Management*
- 20. Carr & Associates*
- 21. Chandler Asset Management*
- 22. Chapman Capital Management*
- 23. Charter Financial Group
- 24. CIC/HCM Asset Management, Inc.*
- 25. Citizens Funds*
- 26. Clemente Capital, Inc.*
- 27. Cordillera Asset Management*
- 28. Cutler & Company
- Cypress Asset Management [CA]
- 30. Delancey Capital Group
- 31. Denali Advisors
- 32. Denis Wong & Associates*
- 33. DG Capital Management
- 34. Diaz-Verson Capital Investments
- 35. EARNEST Partners
- 36. EDMP
- 37. Endex Capital Management
- 38. EverGreen Capital Management, Inc.*
- 39. Fan Asset Management
- 40. FinArc

- 41. First Honolulu Asset Management
- 42. Fortaleza Asset Management, Inc.*
- 43. Garner Asset Management Compnay
- 44. GEI Financial Services
- 45. GlobeFlex Capital
- 46. Gries Financial*
- 47. GW Capital, Inc.*
- 48. Hahn Capital Management
- 49. Havell Capital Management
- 50. Holland Capital Management*
- 51. Holt-Smith & Yates Advisors*
- 52. Hoover Investment Management Co.
- 53. Howard And McInnes
- 54. Huff Capital Management, Inc.
- 55. Hughes Capital Management
- 56. Hutchens Investment Management
- 57. Investment Placement Group*
- 58. Ivory Capital Group
- 59. John Hsu Capital Group Inc.*
- 60. Kit Cole Investment Advisory Services*
- 61. Lakefront Capital Investors
- 62. Leo Capital Group
- 63. LM Capital Management, Inc.*
- 64. Malley Associates Capital Management
- 65. McLaughlin Investment Group
- 66. MDL Capital Management*
- 67. MFR Advisors
- 68. Milestone Capital Management
- 69. Mitchell & Henry Inc.
- 70. NCM Capital Management Group, Inc.
- 71. NMF Asset Management
- 72. New Amsterdam Partners LLC*
- 73. Newgate
- 74. Opus Capital Management
- 75. P. G. Corbin Asset Management
- 76. Palladium Capital Management
- 77. Paradigm Asset Management Company, LLC*
- 78. Paradigm Capital Management
- 79. Pareto Partners
- 80. Payden & Rygel
- Penn Capital Management*
- 82. Piedmont Investment Advisors
- 83. Piedra Capital, Ltd.
- 84. Podesta & Co.

* ~

- 85. Popular Asset Management
- 86. Presido Asset Management
- 87. Pugh Capital Management, Inc.*
- 88. RhumbLine Advisers*
- 89. Rittenhouse Advisors, Inc.*

- 90. RM Investment Management, Inc.
- 91. Rosenblum-Silverman-Sutton
- 92. Rutland Dickson Asset Management
- 93. Rutland, Smiley & McCain
- 94. Sanderson & Stocker
- 95. SCI Capital Management
- 96. Seix Investment Advisors, Inc.
- 97. Sit Investment Associates, Inc. (Equity & Balanced)
- 98. Smith, Graham & Company Asset Managers*
- 99. Sturdivant & Company, Inc.*
- 100. Tanaka Capital Management*
- 101. Taplin, Canida & Habacht*
- 102. The Edgar Lomax Company
- 103. The Kenwood Group, Inc.*
- 104. The Swarthmore Group*
- 105. Tiffany Capital Advisors, Inc.
- 106. Trias Capital Management, Inc.
- 107. Union Heritage Capital Management
- 108. Utendhal Capital Management, L.P.
- 109. Valenzuela Capital Partners, LLC*
- 110. Value Line Asset Management
- 111. Wagner Investment Management*
- 112. Washington Asset Management
- 113. Woodford Capital Management, Inc.*
- 114. Zevenbergen Capital*

ILLINOIS COMPILED STATUTES

Chapter 40

Pensions

2000 Edition



As Amended through P.A. 91-686



(2) Defraying reasonable expenses of administering the tirement system or pension fund;

(b) "h the care, skill, prudence and diligence under the ru, nees then prevailing that a prudent man acting in a capacity and familiar with such matters would use in the nduct of an enterprise of a like character with like aims; (c) By diversifying the investments of the retirement sysm or pension fund so as to minimize the risk of large ses, unless under the circumstances it is clearly prudent t to do so; and

(d) In accordance with the provisions of the Article of the assion Code governing the retirement system or pension ad.

ews 1963, p. 161, § 1-109, added by P.A. S1-94S, § 1, eff. pt. 22, 1979. Amended by P.A. 82-960, § 1, eff. Aug. 25, S2.

ormerly Ill.Rev.Stat.1991, ch. 105 ½, ¥ 1–109.

Another § 1-109 was renumbered § 1-112 and subsequently realed by P.A. 82-783.

1–109.1. Allocation and delegation of fiduciary duties

§ 1-109.1. Allocation and Delegation of Fiduciary Duties.

(1) Subject to the provisions of Section 22A-113 of this ode and subsections (2) and (3) of this Section, the board of ustees of a retirement system or pension fund established der this Code may:

- (a) Appoint one or more investment managers as fiduciaries to manage (including the power to acquire and dispose of) any assets of the retirement system or pension fund; and
- (b) Allocate duties among themselves and designate others as fiduciaries to carry out specific fiduciary activities of the management of the assets of the retirement for pension fund.
- (2) The board of trustees of a pension fund established der Article 5, 6, 8, 9, 10, 11, 12 or 17 of this Code may not ansfer its investment authority, nor transfer the assets of e fund to any other person or entity for the purpose of nsolidating or merging its assets and management with y other pension fund or public investment authority, unless e board resolution authorizing such transfer is submitted r approval to the contributors and pensioners of the fund at ections held not less than 30 days after the adoption of such solution by the board, and such resolution is approved by a ajority of the votes cast on the question in both the ntributors election and the pensioners election. The elecon procedures and qualifications governing the election of ustees shall govern the submission of resolutions for apoval under this paragraph, insofar as they may be made plicable.
- (3) Pursuant to subsections (h) and (i) of Section 6 of ricle VII of the Illinois Constitution, the investment auority of boards of trustees of retirement systems and ension funds established under this Code is declared to be a
 object of exclusive State jurisdiction, and the concurrent ercise by a home rule unit of any power affecting such
 vestment authority is hereby specifically denied and
 elempted.
- (4) For the purposes of this Code, "emerging investment anager" means a qualified investment adviser that manages a investment portfolio of at least \$10,000,000 but less than 00,000,000 on January 1, 1993 and is a "minority owned isiness" or "female owned business" as those terms are

defined in the Minority and Female Business Enterprise Act.1

It is hereby declared to be the public policy of the State of Illinois to encourage the trustees of public employee retirement systems to use emerging investment managers in managing their system's assets to the greatest extent feasible within the bounds of financial and fiduciary prudence, and to take affirmative steps to remove any barriers to the full participation of emerging investment managers in investment opportunities afforded by those retirement systems.

Each retirement system subject to this Code shall prepare a report to be submitted to the Governor and the General Assembly by September 1 of each year. The report shall identify the emerging investment managers used by the system, the percentage of the system's assets under the investment control of emerging investment managers, and the actions it has undertaken to increase the use of emerging investment managers, including encouraging other investment managers to use emerging investment managers as subcontractors when the opportunity arises.

The use of an emerging investment manager does not constitute a transfer of investment authority for the purposes of subsection (2) of this Section.

Laws 1963, p. 161, § 1-109.1, added by P.A. 82-960, § 1, eff. Aug. 25, 1982. Amended by P.A. 83-970, § 1, eff. Dec. 2, 1983; P.A. 86-1488, § 1, eff. Jan. 14, 1991; P.A. 67-1265, § 1, eff. Jan. 25, 1993.

Formerly Ill.Rev.Stat.1991, ch. 108 %, \$1-109.1.

1 30 ILCS 505'5 et seq.

5/1-109.2. Extent of cofiduciary duties

- § 1-109.2. Extent of Cofiduciary Duties. (a)(1) Except to the extent otherwise required in subsection (b) of this Section, a fiduciary of a retirement system or pension fund to whom a specified duty has not been allocated shall not be responsible or liable for an act or omission, in connection with that duty, by the fiduciary to whom that duty has been allocated, except to the extent that the allocation, or the continuation thereof, is a violation of Section 1-109 of this Code. Nothing is this paragraph (1) shall be construed to relieve a fiduciary from responsibility or liability for any act by that fiduciary.
- (2) Except to the extent otherwise required in subsection (b) of this Section, a fiduciary shall not be responsible or liable for an act or omission, in connection with a specific fiduciary activity, by any other person who has been designated to cerry out that fiduciary activity, except to the extent that the designation, or the continuation thereof at any time under the circumstances then prevailing, is a violation of Section 1-109 of this Code. Nothing in this paragraph (2) shall be construed to relieve a fiduciary from responsibility for any act by that fiduciary.
- (b) With respect to any retirement system or pension fund established under this Code:
- (1) Each trustee shall use reasonable care to prevent any other trustee from committing a breach of duty; and
- (2) Subject to the provisions of Section 22A-113 of this Code, all trustees shall jointly manage and control the assets of the retirement system or pension fund.

Nothing in this subsection (b) shall be construed to attribute a duty to a trustee which would be inconsistent with the appointment of, and delegation of authority to, an investment