# 2008 Illinois Municipal Retirement Fund

Comprehensive Annual Financial Report

For the year ending December 31, 2008



## **IMRF Employers...**



... essential to Illinois life.

## 2008

## Illinois Municipal Retirement Fund

## Comprehensive Annual Financial Report

#### IMRF Mission Statement

To efficiently and impartially develop, implement and administer programs that provide income protection to members and their beneficiaries on behalf of participating employers in a prudent manner.

#### Prepared By

The Finance Department of the Illinois
Municipal Retirement Fund
2211 York Road Suite 500
Oak Brook, IL 60523-2337
www.imrf.org
1-800-ASK-IMRF

#### Louis W. Kosiba,

**Executive Director** 

## Table of Contents

Introduction	2009 Board of Trustees	
	Organization Chart	5
	Certificate of Achievement	6
	Transmittal Letter	
	Revenue and Expense Charts	
Financial	Independent Auditors' Report	
	Management's Discussion and Analysis	16
	Financial Statements	
	Statements of Plan Net Assets	21
	Statements of Changes in Plan Net Assets	22
	Notes to Financial Statements	23
	Required Supplementary Information	
	Schedule of Funding Progress	38
	Schedule of Employer Contributions	38
	Supplementary Information	39
Investments	Investment Consultant's Report	41
	Master Trustee's Report	43
	Investment Consultants	44
	Investment Policies	46
	Returns by Asset Class	50
	Investment Portfolio Summary	51
	Investment Portfolio Charts	52
	Asset Allocation	53
	Ten Largest Holdings	54
	Domestic Brokerage Commissions	55
	International Brokerage Commissions	56
	Schedule of Investment Fees	57



		á
	-/	٦
_	٨.	Ν
	•	
	7	ŀ

### Actuarial Statistical Changes in Plan Net Assets......74 Principal Participating Employers......79



Number of Actively Participating Members ......80

Analysis of Initial Retirement Benefits - SLEP.......82

Analysis of Initial Retirement Benefits - ECO.......83

Annuitants by Age .......84

#### 2009 Board of Trustees



Sharon U. Thompson

Annuitant Trustee

(formerly)

Lee County

January 1, 2006 -December 31, 2010

2009 President



Ruth E. Faklis
Executive Trustee
Prairie Trails Public
Library District

January 1, 2008 - December 31, 2012

2009 Vice-President



Martha H. Rademacher

Executive Trustee
Park District Risk
Management Agency

January 1, 2007 - December 31, 2011

2009 Secretary



Max F. Bochmann

Employee Trustee
Naperville CUSD #203

January 1, 2005 - December 31, 2009



**Gwen Henry** 

Executive Trustee
DuPage County
Treasurer

January 1, 2009 - December 31, 2010



Marvin R. Shoop, Jr.

Employee Trustee
City of Peoria

January 1, 2006 - December 31, 2010



William Stafford

Executive Trustee
Evanston High School
District 202

January 1, 2009 - December 31, 2013



Michael D. Suppan

Employee Trustee
City of Joliet

March 27, 2009 -December 31, 2009



#### **BOARD OF TRUSTEES CONSULTANTS** Certified **Actuary** Investment Investment Master Medical Public Consultants Trustee Consultants Managers **Accountants** STAFF **Executive Director Internal Audit** Louis W. Kosiba Douglas Samz, C.P.A. **Chief Financial Director Operations Director Information** Director General Officer & Planning Services Investments Counsel Richard DeCleene Daniel Duquette Robert Woollen Walt Koziol Kathleen O'Brien e-Service Systems **Associate General** Finance **Benefits Investments** Counsel Curtis Walter Phyllis Walker Tom Raitt **Edward Sambol** Operations Manager Manager Michael Weinstein Manager Manager Office Services Legislative Liaison Denise Streit Rosalee Dodson Manager Member & Field Communications **Services** Linda Horrell William Pettry Manager Manager **Human Resources** Linda Bieniek Manager

#### Consultants - Investment Consultants are listed on page 44

Actuary
Gabriel, Roeder, Smith
& Company
Brian B. Murphy,
F.S.A.

Mark Buis, F.S.A. Southfield, Michigan Auditors

KPMG Jeffrey Markert Julie Barrientos Chicago, Illinois **Commercial Bank** 

Northern Trust Richard Deeter, Vice President Chicago, Illinois Independent Fiduciary Counsel

Seyfarth Shaw Attorneys LLP Lawrence Moss Chicago, Illinois Medical Consultants

Marianjoy Medical Group Wheaton, Illinois Leonard Kessler, M.D. Highland Park, Illinois





## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Illinois Municipal Retirement Fund

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

**Executive Director** 



## Illinois Municipal Retirement Fund

2211 York Road Suite 500 Oak Brook IL 60523-2337 Member Services Representatives 1-800-ASK-IMRF (1-800-275-4673) www.imrf.org

May 21, 2009

Board of Trustees Illinois Municipal Retirement Fund Oak Brook, Illinois 60523-2337

#### **Formal Transmittal**

We are pleased to submit the Comprehensive Annual Report of the Illinois Municipal Retirement Fund (IMRF) for the year ended December 31, 2008. The management of IMRF is responsible for the compilation and accuracy of the financial, investment, actuarial and statistical information contained in this report. To the best of our knowledge and belief, the enclosed information is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of IMRF.

In developing and evaluating IMRF's accounting system, we consider the adequacy of internal accounting controls. We design these controls to provide reasonable assurance regarding the safekeeping of assets and the reliability of financial records.

IMRF employs the services of an outside certified public accountant to function as the Internal Auditor. He is aided by two full-time assistants on staff. We use a detailed internal audit program that encompasses examination of internal controls and employer compliance as well as the Fund's financial transactions and records. IMRF also engages an independent accounting firm annually to review and test our information system internal controls.

The internal audit function reports directly to the Executive Director and the Board of Trustees. The Board of Trustees has established an Audit Committee, consisting entirely of Board members. Annually, the Internal Auditor presents his report to the Audit Committee covering the results of internal audit procedures performed. The Internal Auditor may also meet with the committee on an as-needed basis. Again this year the Internal Auditor reported that IMRF's system of internal controls appears adequate and is being adhered to in the areas tested.

The Illinois Pension Code requires an annual audit of the financial statements of the Plan by independent certified public accountants selected by the Board of Trustees and approved by the State Auditor General. We satisfied this requirement and the independent accountants' unqualified report on IMRF's 2008 Financial Statements is included in this report. The independent accountants meet twice a year with the Audit Committee—once to report on the planned scope of their audit and a second time to report on its results.

#### **Profile of IMRF**

IMRF is the administrator of an agent multiple-employer public employee retirement system. The Illinois State Legislature established IMRF in 1939. We began operations in 1941 in order to provide retirement, death and disability benefits to employees of local units of government in Illinois. Members, employers and annuitants elect eight trustees who govern IMRF. IMRF is separate and apart from the Illinois state government and is not included in the state's financial statements. IMRF now serves 2,940 different employers, 181,678 participating members and 90,170 benefit recipients. The Illinois Pension Code requires IMRF to provide its financial statements to participating employers and to any participating member who requests them.





#### **Economic Conditions**

#### Summary of Financial Information

The following table summarizes additions and deductions to the plan's net assets for 2008 and 2007.

	2008 (millions)	2007 (millions)	Dollar Change	Percent Change
Additions	\$(5,151)	\$2,697	\$(7,848)	NM
Deductions	1,050	981	69	7%
Net Change	\$(6,201)	\$1,716	\$(7,917)	NM

The significant change in Additions between 2008 and 2007 is primarily due to a \$7,895 million decrease in investment income. Due to the collapse of the housing sector, credit crisis, and the overall slowdown in the global economy, the financial markets in 2008 fell precipitously resulting in a total return of negative 24.8 percent versus a total return in 2007 of 8.5 percent. The increase in Deductions is primarily due to increased benefit payments caused by an increase in the number of benefit recipients to 90,170 from 87,687. For a full understanding of IMRF's financial results, the reader is urged to review the Financial Section of this report that contains the auditors' report, management's discussion and analysis, the financial statements and other supplemental information. Management's discussion and analysis provides a narrative introduction, overview and analysis of the financial statements and complements this transmittal letter.

#### **Funding**

IMRF's actuary uses a five-year smoothed market-related value with a 20 percent corridor to determine the actuarial value of assets. The smoothing is intended to prevent extreme volatility in employer contribution rates due to short-term fluctuations in the investment markets. For the December 31, 2008 valuation, the actuarial value of assets was \$21.6 billion. The aggregate actuarial liability for all IMRF employers was \$25.6 billion. The actuarial funding ratio is currently 84.3 percent. Due to the financial market performance in 2008, this is a sharp decrease from the funding ratio of 96.1 percent as of December 31, 2007. The preceding ratios are for the Fund as a whole. Under the Illinois Pension Code, each employer funds the pensions for its own employees. Funding ratios for individual employers and individual plans vary widely. IMRF members can look with a sense of security to the net asset base since these assets are irrevocably committed to the payment of their pensions when they retire. The actuary has determined that the present net asset base, expected future contributions and investment earnings thereon are sufficient to provide for full payment of future benefits under the level payroll percentage method of funding. The Actuarial Section contains the actuary's letter and further information on IMRF's funding.

#### Investments

The investment portfolio is a major contributor to the Fund. 2008 investment results were a loss of \$6,096 million and represented 118.3 percent of the negative Plan Additions for the year. In the five years—2008 through 2004—investment income represented the following percentage of Additions to plan net assets:

Year	Percentage of Plan Additions
2008	(118.3)%
2007	66.7%
2006	75.1%
2005	66.5%
2004	73.7%

The Investment Section of this report contains a summary of the portfolio.

Currently, 70 professional investment management firms, handling 82 separate accounts, manage the investment portfolio. These firms make investment decisions under the prudent man rule authorized by Article 1 of the Illinois Pension Code and by investment policy guidelines adopted by the Board of Trustees. The Board employs an investment consultant to monitor and evaluate the investment management firms' performance, to aid in the selection of investment management firms and to assist in the development



of investment policy. Our uppermost goal is to optimize the long-term total return of the Fund's investments through a policy of diversification within a parameter of prudent risk as measured on the total portfolio.

The Investment Section contains a summary of IMRF's investment performance, the Investment Consultant's report, the Master Trustee's report and a summary of the investment objectives and policies.

#### **Current and Future Developments**

#### a. Board of Trustees

Gwen Henry, DuPage County Treasurer, was elected as an executive trustee. Her two-year term began January 1, 2009. William Stafford, Chief Financial Officer for Evanston Township High School District 202, was elected as an executive trustee. His five-year term began January 1, 2009. Judi S. Voller resigned from the Board of Trustees effective February 1, 2009. This left an unexpired term ending December 31, 2010. Michael D. Suppan, Director of Human Resources for the City of Joliet, was appointed March 27, 2009, as an employee trustee until December 31, 2009. An election will be held in the fall of 2009 to fill the final year of Ms. Voller's unexpired term.

#### b. Legislative Activity

On April 3, 2009, the Illinois Pension Ethics Reform Act, affecting all Illinois public pension systems, became law. It establishes new ethical requirements for members of the Board of Trustees, substantially changes the procurement process for investment consultants and managers, requires greater transparency of investment activities through website enhancements, and requires the adoption of new policies fostering greater diversity for all contractors and suppliers with IMRF, trustees and staff.

#### c. Systems Development

IMRF's major system development efforts in 2008 focused on:

- · Redesigning the annual Member Statement to better communicate the value of IMRF benefits.
- · Implementing new telephone and call center systems to further enhance service to members and employers.
- Implementing a revised Member Access website to expand self-service options.
- · Automating processing of the growing number of Reciprocal Claims to speed approval times.

IMRF's major 2009 system development priorities focus on:

- Providing comprehensive, online access to in-depth investments information to improve transparency of investment activities.
- Reengineering past service payment processing to improve internal efficiency and dramatically speed turnaround times.
- Expanding our Member Access website self-service options including changing beneficiaries, comparing multiple pension estimates, and applying for benefits.

#### d. Investment Activities

The Board of Trustees, its consultant and IMRF staff review the asset allocation annually. In the third quarter of 2008, the strategic targets for the asset classes used by IMRF were modified as follows:

Asset Class	Target
US Equities	38%
Non-US Equities	20%
Fixed Income	29%
Real Estate	6%
Cash	1%
Alternative Investments	6%



#### Introduction

These targets will be reviewed again in 2009 upon completion of an updated Asset Liability Study.

Major investment activities last year and through April 30, 2009 were as follows:

- Retained Rockwood Capital to manage a value-added real estate portfolio.
- Retained Rothschild Realty Managers to manage a value-added real estate portfolio.
- Retained TA Associates Realty to manage a value-added real estate portfolio.
- · Conducted an Asset Liability Study.
- Retained Dune Capital Management to manage an opportunistic real estate portfolio.
- Retained RREEF Alternative Investments to manage an opportunistic real estate portfolio.
- Retained TA Associates Realty to replace Morgan Stanley as manager of Buckhead Industrial Properties, Inc.
- Retained American Value Partners Real Estate Investment Company as manager-of-managers to invest with minority- and women-owned real estate investment managers.

#### e. Service Goals and Strategy

IMRF offers access to both member and employer specific data through secure areas on our website—*imrf.org*. Utilization of these areas continued to grow in 2008. Our e-service goals include improving customer service, reducing administrative costs, providing uncompromised privacy and security of information, and instituting business process reengineering. Our 2,940 employers enroll over 30,000 members per year and, as of December 31, 2008, 90 percent were being enrolled online speeding enrollment and reducing errors. A number of enhancements to our e-Service offerings are planned for wide rollout in 2009 including additional self-service transactions for our members.

#### f. Strategic Plan

The IMRF Strategic Plan for 2008 – 2010 includes six inter-related strategic goals: improve IMRF's effectiveness in addressing legislative issues; prepare the IMRF organization for changing demands in customer service; advocate preservation of the defined benefit plan; continue to promote the IMRF brand; maintain and promote the Board's independence; and advocate preservation of the 100% funding goal. We will pursue a series of action plans to achieve these goals as we strive to achieve both our mission and vision.

#### g. Defined Benefit Administration Benchmarking Analysis

CEM Benchmarking Inc. conducts an annual Defined Benefit Administration Benchmarking Study for public pension systems. IMRF has participated in this benchmarking program since 2001. This program provides insight into benefit administration costs, customer service levels, and industry best practices. IMRF received the highest service level score in our peer group and was ranked near the top of the of the 77 participating retirement systems. Though IMRF receives high marks for our excellent customer service, the real value of the study is identifying areas for further improvement. We will continue our participation in this program.

#### h. Continuous Process Improvement Program

IMRF is implementing a Continuous Process Improvement (CPI) program. A CPI program provides a method to formalize the manner in which we analyze our processes and procedures with the goal of improving the services we provide. Our CPI program will play a key role in supporting our strategic goal: "To prepare the IMRF Organization for Changing Demands in Customer Service." IMRF is applying for the 2009 Lincoln Award for Excellence. This will enable us to compare our practices, policies, operations, and results against the Malcolm Baldrige National Quality Program's seven Criteria for Performance Excellence. These seven criteria are: Leadership; Strategic Planning; Customer Focus; Measurement, Analysis, and Knowledge Management;



Workforce Focus; Process Management; and Results. The award process complements our CPI program since it will help us identify opportunities for improvement.

#### Reports to Membership

IMRF issued a variety of reports covering 2007 and 2008 activity. We provide employer statements every month. We mailed member statements in February. We will send a summary of the annual report to members and annuitants in the summer issues of Fundamentals. We will mail this report, as well as our Popular Annual Financial Report, to Authorized Agents in June. Both this CAFR and the PAFR will be available on our website-imrf.org.

#### **Awards and Acknowledgements**

#### Awards

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the Illinois Municipal Retirement Fund for its comprehensive annual financial report for the year ended December 31, 2007. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. IMRF has received a Certificate of Achievement for the last 28 consecutive years (fiscal years 1980-2007). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we will be submitting it to the GFOA.

IMRF also received a Certificate of Achievement for Excellence in Financial Reporting for its popular annual financial report for the year ended December 31, 2007.

#### Acknowledgements

The production of this report reflects the combined effort of the IMRF staff under the leadership of the Board of Trustees and the Executive Director, Louis W. Kosiba. The Finance Department, under the direction of Richard DeCleene and Phyllis Walker, compiled the report. We believe this report provides complete and reliable information for making management decisions, for determining compliance with legal provisions and for determining responsible stewardship for the assets contributed by the members and their employers.

We send this report to the Authorized Agents for all participating units of government. They form the link between IMRF and its membership. Their cooperation, for which we are thankful, contributes significantly to the success of IMRF. We hope they will find this report both informative and helpful.

Respectfully submitted,

Louis W. Kosiba

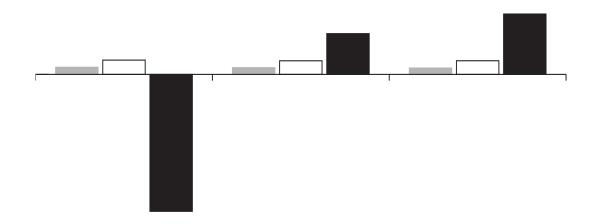
**Executive Director** 

Richard J. DeCleene Chief Financial Officer

Inhaul J. De Cleen



#### **Revenues by Source**



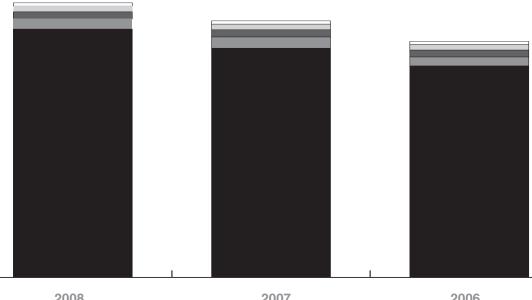
MembersEmployersInvestments

	2008
Φ	014 010 000
\$	,,
	631,147,476
(6	,096,462,011)
(\$5	,151,294,596)

	2007
Ф	296,690,070
φ	600,822,135
-	1,799,397,454
	2,696,909,659

_		2006
	\$	280,997,170
		602,775,795
	2	2,667,706,893
_	\$3	3,551,479,858

#### **Expenses by Type**



Annuities
Refunds
Death
Administrative
Disability

2008
\$959,694,219
31,926,120
26,488,716
20,727,536
11,309,206
\$1,050,145,797

2006
\$818,940,511
40,095,036
25,612,734
20,339,190
11,652,351
\$916,639,822

# Financial 2008

Independent Auditors' Report	15
Management's Discussion and Analysis	16
Financial Statements	
Statements of Plan Net Assets	21
Statements of Changes in Plan Net Assets	22
Notes to Financial Statements	23
Required Supplementary Information	
Schedule of Funding Progress	38
Schedule of Employer Contributions	38
Supplementary Information	39

#### Imagine...



... your community without clean drinking water; faucets that run dry, impassable roads — a world without the vital services of IMRF employers.

Illinois Municipal Retirement Fund - 2008 Comprehensive Annual Report

14

This page intentionally left blank







KPMG LLP 303 East Wacker Drive Chicago, IL 60601-5212

#### Independent Auditors' Report

To the Board of Trustees Illinois Municipal Retirement Fund Oak Brook, Illinois

We have audited the accompanying statements of plan net assets of the Illinois Municipal Retirement Fund (Fund) as of and for the year ended December 31, 2008 and 2007, and the related statements of changes in plan net assets for the years then ended. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund 's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Illinois Municipal Retirement Fund as of December 31, 2008 and 2007, and the changes in its net assets for the years then ended, in conformity with U.S. generally accepted accounting principles.

As discussed in Note C to the financial statements, the Fund adopted the provisions of the Governmental Accounting Standards Board Statement No. 51, Accounting and Financial Reporting for Intangible Assets, during the year ended December 31, 2008.

The management's discussion and analysis and the schedules of funding progress and employer contributions on pages 16 through 20 and page 38, respectively, are not a required part of the basic financial statements but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the Fund's basic financial statements. The supplementary information on page 39, the introductory section, the investments section, the actuarial section, and the statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information on page 39 has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section, investments section, actuarial section, and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.



May 21, 2009

KPMG LLP, a U.S. limited liability partnership, is the U.S member firm of KPMG International, a Swiss cooperative





#### **Management's Discussion and Analysis**

The following Management's Discussion and Analysis (MD&A) of the Illinois Municipal Retirement Fund's (IMRF) financial performance provides an introduction to the financial statements of IMRF for the years ended December 31, 2008 and 2007. Since the MD&A is designed to focus on current activities, resulting changes and current known facts, please read it in conjunction with the transmittal letter (pages 7-11), the financial statements, required supplementary information and supplementary information.

#### Required Financial Statements

IMRF, an agent multiple-employer public employee retirement system, prepares its financial statements on an accrual basis in accordance with generally accepted accounting principles promulgated by the Governmental Accounting Standards Board. The Statement of Plan Net Assets includes all of IMRF's assets and liabilities and provides information about the nature and amount of investments available to satisfy the pension benefits of the plan. All additions to and deductions from the net assets held in trust for pension benefits are accounted for in the Statement of Changes in Plan Net Assets. This statement measures IMRF's success over the past year in increasing the net assets available for pension benefits.

#### Financial Analysis of IMRF

While the Statement of Plan Net Assets and Statement of Changes in Plan Net Assets measure the value of plan net assets and the changes to them, another important factor needs to be considered in order to determine the financial health of IMRF. That additional factor is the plan's funded status. In 2008, contributions of \$945 million were dwarfed by investment losses of \$6,096 million and deductions to net assets of \$1,050 resulting in a net reduction of \$6,201 million. This net decrease brought the Plan's net asset base to \$18 billion. For 2008 actuarial calculations, IMRF's actuary uses a five-year smoothed market-related value with a 20 percent corridor to determine the actuarial value of assets. The smoothing is designed to prevent extreme volatility in employer contribution rates due to short-term fluctuations in the investment markets. For the December 31, 2008 valuation, the actuarial value of assets was \$21.6 billion. The aggregate actuarial liability for all IMRF employers was \$25.6 billion. On an actuarial basis, the assets held currently fund 84.3 percent of this liability. This is a decrease from the funding ratio of 96.1 percent for 2007. Prior to 2008, IMRF utilized a 15 percent corridor to determine the actuarial value of assets. Without this change the actuarial funding ratio would have been 80.8 percent. If the market value of assets is used (i.e., no actuarial smoothing), the funding ratio is 70.4 percent as of December 31, 2008, a decrease from 100 percent as of December 31, 2007. The main reason for the dramatic decrease in the actuarial funding ratio is the fact that the Fund posted a negative 6.8 percent actuarial investment return versus an actuarial investment return assumption of 7.5 percent. The reason for the even more dramatic drop in the market funding ratio is the negative 24.8 percent investment return suffered in 2008 due to the housing collapse, the credit crisis and the down turn in the global economy. As of December 31, 2008, IMRF's market-based funding value was less than the actuarial funding value since there were \$3.6 billion of unrecognized investments losses which will be reflected in the 2009 through 2012 period in keeping with the five-year smoothing discussed above.

#### Plan Net Assets

To begin the financial analysis, summarized comparisons of IMRF's Plan Net Assets for 2008 versus 2007 and 2007 versus 2006 are presented below.

#### **Condensed Statements of Plan Net Assets**

(In millions)

			Dollar	Percent
	2008	2007	Change	Change
Cash and cash equivalents	\$ 27	\$ 29	\$ (2)	(7)%
Receivables and prepaids	1,062	929	133	14
Investments	18,413	24,707	(6,294)	(25)
Invested securities lending				
cash collateral	1,353	2,639	(1,286)	(49)
Capital assets, net	2	1	1	100
Total assets	20,857	28,305	(7,448)	(26)
Liabilities	2,835	4,082	(1,247)	(31)
Total plan net assets	\$ 18,022	\$ 24,223	\$ (6,201)	(26)%





As the previous table shows, plan net assets decreased by \$6,201 million (26 percent) in 2008. This decrease reflects the dramatic decline in investment returns in 2008 due to the housing collapse, credit crisis and the down turn in the global economy.

The following table presents the investment allocation as of year-end 2008 and 2007 as compared to IMRF's target allocation.

		2008		2007
	2008	Target	2007	Target
Fixed income	45.6%	29.0%	34.9%	36.0%
Stocks	43.0	58.0	55.6	54.0
Real estate	2.8	6.0	2.5	4.0
Alternative	4.7	6.0	3.8	5.0
Short-term	3.9	1.0	3.2	1.0

The strategic asset allocation targets and the actual asset allocations were impacted by two significant events last year. In September, the strategic target for stocks was increased by 4 percent, the strategic target for fixed income was reduced by 7 percent, the strategic target for real estate was increased by 2 percent and the alternative strategic target was increased by 1 percent. These changes were the result of an asset liability study conducted in August. At the time IMRF began to implement the changes needed to rebalance these asset classes closer to the new strategic targets, the global markets experienced a sudden and severe collapse which resulted in a steep decline in the value of equity securities which further exacerbated the divergence from the strategic allocation targets.

IMRF has assessed the impact of these two events and has begun to opportunistically rebalance its portfolio towards the new strategic targets.

The increase in receivables and prepaids in 2008 is largely due to the increase in the receivable from brokers for unsettled trades at year-end partially offset by a decrease in accrued investment income. The decrease in liabilities in 2008 is due primarily to the reduction in securities lending cash collateral due to a reduction in the volume of transactions as compared to the prior year.

## Condensed Statements of Plan Net Assets (In millions)

			Dollar	Percent
	2007	2006	Change	Change
Cash and cash equivalents	\$ 29	\$ 22	\$ 7	32%
Receivables and prepaids	929	1,040	(111)	(11)
Investments	24,707	23,003	1,704	7
Invested securities lending				
cash collateral	2,639	2,640	(1)	
Capital assets, net	1	1		
Total assets	28,305	26,706	1,599	6
Liabilities	4,082	4,199	(117)	(3)
Total plan net assets	\$24,223	\$22,507	\$ 1,716	8%

As the above table shows, plan net assets increased by \$1,716 million (8 percent) in 2007. This increase reflects the investment gains in 2007 due to the continuing bull market that began in 2003.

The decrease in receivables and prepaids in 2007 is largely due to the decrease in the receivable from brokers for unsettled trades at year-end as well as a decrease in accrued investment income. The decrease in liabilities in 2007 is due to a decrease in payables to brokers for unsettled trades at year-end.





#### Changes in Plan Net Assets

Summarized comparisons of IMRF's Changes in Plan Net Assets for 2008 versus 2007 and 2007 versus 2006 are presented below.

## Condensed Statements of Changes in Plan Net Assets (In millions)

		(111 11111110113)		
			Dollar	Percent
	2008	2007	Change	Change
Additions				
Member contributions	\$ 314	\$ 297	\$ 17	6%
Employer contributions	631	601	30	5
Net investment (loss) gain	(6,096)	1,799	(7,895)	NM
Total additions	(5,151)	2,697	(7,848)	NM
Deductions				
Benefits	997	924	73	8
Refunds	32	36	(4)	(11)
Administrative expenses	21	21		
Total deductions	1,050	981	69	7
Net (decrease) increase				
in plan net assets	\$(6,201)	\$ 1,716	<u>\$(7,917)</u>	NM

#### **Additions**

Additions needed to fund benefits are accumulated through contributions and returns on invested funds. Contributions for 2008 totaled \$945 million which was 5.2 percent more than 2007. The increase in member contributions is due to an increase in total member earnings to \$6,259 million from \$5,931 million in 2007. The member contribution rate remained at 4.5 percent of earnings for Regular members and 7.5 percent for Sheriff's Law Enforcement Personnel (SLEP) and the optional Elected County Officials (ECO) members. The increase in employer contributions is the net effect of several factors. Member earnings increased overall by 5.5 percent. This increase in member earnings caused employer contributions to increase. On the other hand, the composite average employer rate for all plans decreased to 10.08 percent of payroll in 2008 from 10.13 percent in 2007. This decrease in the composite average employer rate is due to the improvement in the Fund's overall actuarial funded status in 2007 as compared to 2006. The impact of the growth in member earnings more than offset the decrease in the average employer rate.

Investment losses for 2008 were a negative 24.8 percent and contrasted sharply with the 2007 gain of 8.5 percent. The \$6,096 million investment loss in 2008 represents a \$7,895 million change from the \$1,799 million gain in 2007. IMRF's 2008 total investment portfolio returns reflected the impact of the housing decline, credit crisis and dramatic slow down in the global economy in 2008.

In 2008, IMRF had net depreciation in the value of investments of \$6,634 million, a \$7,941 million change from the \$1,307 million of appreciation recorded in 2007. Interest, dividends and equity fund income totaled \$571 million, a slight increase from the \$543 million in 2007. Securities lending income net of related expenses was \$21.6 million for 2008, an increase of \$9.1 million from 2007. Direct investment expenses decreased to \$54.9 million in 2008 from \$63.3 million in 2007.

The total rate of return for the portfolio in 2008 was a negative 24.8 percent compared to 8.5 percent in 2007. IMRF's U.S. stock portfolio returned a negative 38.6 percent compared to a negative 37.2 percent for the Dow Jones Wilshire 5000 Index. The fixed income portfolio returned a negative 1.9 percent compared to 5.2 percent for the Barclays Aggregate Bond Index. Our international stock portfolio returned a negative 46.4 percent compared to a negative 45.5 percent for the MSCI All-Country World Free ex-US Index. The real estate portfolio returned a negative 3.8 percent compared to a negative 6.5 percent for the NCREIF Property Index. The alternative investment portfolio returned a negative 8.8 percent versus a target return of 12 percent.





When comparing returns it is important to remember that as a pension fund, IMRF's investment program has a very long time horizon. Some of the longer-term results for the total fund for the period ending December 31, 2008 are:

Period	Annualized returns
Three years	-2.4% per year
Five years	2.6% per year
Ten years	3.9% per year

#### **Deductions**

The expenses paid by IMRF include benefit payments, refunds, and administrative expenses. Expenses for 2008 totaled \$1,050 million, an increase of \$69 million over 2007. The increase in benefit payments to members and beneficiaries resulted primarily from growth in the number of annuitants to 90,170 in 2008 from 87,687 in 2007 as well as an increase in the amount of the average benefit.

#### **Condensed Statements of Changes in Plan Net Assets** (In millions)

		(111 111111011	3)	
			Dollar	Percent
	2007	2006	Change	Change
Additions				
Member contributions	\$ 297	\$ 281	\$ 16	6%
Employer contributions	601	603	(2)	
Net investment gain	1,799	2,668	(869)	(33)
Total additions	2,697	3,552	(855)	(24)
Deductions				
Benefits	924	857	67	8
Refunds	36	40	(4)	(10)
Administrative expenses	21_	20_	1_	5
Total deductions	981	917	64	7
Net increase in				
plan net assets	\$1,716	\$2,635	\$ (919)	(35) %

#### **Additions**

Additions needed to fund benefits are accumulated through contributions and returns on invested funds. Contributions for 2007 totaled \$898 million which was 2 percent more than 2006. The decrease in employer contributions was due to a decrease in the average employer rate in 2007 versus 2006 due to the improved actuarial funded status of the plan. Investment returns for 2007 at 8.5 percent exceeded our actuarial return assumption of 7.5 percent but were less than our 2006 returns of 13.9 percent.

The increase in member contributions is due to an increase in total member earnings to \$5,931 million from \$5,631 million in 2006. The member contribution rate remained at 4.5 percent of earnings for Regular members and 7.5 percent for the optional Elected County Officials (ECO) members. The member contribution rate for Sheriff's Law Enforcement Personnel (SLEP) members was 7.5 percent for the entire year. In 2006 the SLEP contribution rate increased to 7.5 percent from 6.5 percent effective June 1, 2006.

The decrease in employer contributions is the net effect of several factors. Member earnings increased overall by 5.3 percent. This increase in member earnings caused employer contributions to increase. On the other hand, the composite average employer rate for all plans decreased to 10.13 percent of payroll in 2007 from 10.71 percent in 2006. This decrease in the composite average employer rate is due to the improvement in the Fund's overall actuarial funded status. The decrease in the average employer rate more than offsets the impact of the growth in member earnings.

The \$1,799 million investment gain in 2007 represents a \$869 million decrease from the \$2,668 million gain in 2006. IMRF's total investment portfolio returns reflected the slowing market performance as compared to 2006.



#### **Einance**

In 2007, IMRF achieved net appreciation in the value of investments of \$1,307 million, a \$868 million decrease from the \$2,175 million of appreciation recorded in 2006. Interest, dividends and equity fund income totaled \$543 million, the same as 2006. Securities lending income net of related expenses was \$12.5 million for 2007, an increase of \$4.6 million from 2006. Direct investment expenses increased to \$63.3 million in 2007 from \$58.6 million in 2006.

#### **Deductions**

The expenses paid by IMRF include benefit payments, refunds, and administrative expenses. Expenses for 2007 totaled \$981 million, an increase of \$64 million over 2006. The increase in benefit payments to members and beneficiaries resulted primarily from growth in the number of annuitants to 87,687 in 2007 from 84,704 in 2006 as well as an increase in the amount of the average benefit.

#### **Economic Factors Impacting 2009**

The Fund's estimated investment return for the four months ended April 30, 2009, has been approximately 1.2 percent, a 3.6 percent return on an annualized basis. IMRF's total investments as of April 30, 2009, are approximately \$18.6 billion, an increase of \$200 million since year-end.





#### **Statements of Plan Net Assets**

	December 31		
	2008	2007	
Assets			
Cash and cash equivalents	\$27,334,595	\$29,306,201	
Receivables and prepaid expenses			
Contributions	60,555,505	56,521,267	
Investment income	73,372,382	85,519,333	
Receivables from brokers for unsettled trades	857,762,936	723,121,423	
Prepaid expenses	69,980,454	63,746,563	
Total receivables and prepaid expenses	1,061,671,277	928,908,586	
Investments, at fair value			
Fixed income	8,401,839,126	8,615,554,503	
Stocks	7,907,049,674	13,738,124,803	
Short-term investments	724,355,284	788,482,379	
Real estate	506,395,315	624,272,907	
Alternative investments	873,111,194	940,821,377	
Total investments	18,412,750,593	24,707,255,969	
Invested securities lending cash collateral	1,353,275,896	2,639,357,921	
Capital assets			
Equipment, at cost	6,029,279	4,704,505	
Accumulated depreciation	(3,659,917)	(4,186,283)	
Total capital assets	2,369,362	518,222	
Total assets	20,857,401,723	28,305,346,899	
Liabilities			
Accrued expenses and benefits payable	20,290,701	23,678,887	
Securities lending cash collateral	1,353,275,896	2,639,357,921	
Payables to brokers for unsettled trades	1,433,583,897	1,418,815,175	
Securities lending payable	28,196,706		
Total liabilities	2,835,347,200	4,081,851,983	
Net assets held in trust for pension benefits	<u>\$18,022,054,523</u>	\$24,223,494,916	

(A schedule of funding progress is presented on page 38.)

The accompanying notes are an integral part of the financial statements.





#### **Statements of Changes in Plan Net Assets**

	Years Ended D	ecember 31
	2008	2007
Additions		
Contributions		
Members for retirement coverage	\$ 314,019,939	\$ 296,690,070
Employers for benefit plan coverage	631,147,476	600,822,135
Total contributions	945,167,415	897,512,205
Investment Income		
From investing activities		
Interest	308,492,781	291,930,193
Dividends	207,891,280	179,054,116
Equity fund income, net	54,248,882	72,008,896
Net (depreciation) appreciation in fair value of investments	(6,633,777,003)	1,307,170,149
Investment activity (loss) gain	(6,063,144,060)	1,850,163,354
Less: Direct investment expense	(54,930,258)	(63,270,337)
Net investment activity (loss) gain	(6,118,074,318)	1,786,893,017
From security lending activity		
Securities lending income	67,277,132	162,682,833
Securities lending management fees	(2,324,415)	(2,205,451)
Securities lending borrower rebates	(43,359,132)	(147,978,994)
Net security lending activity income	21,593,585	12,498,388
Total investment (loss) gain	(6,096,480,733)	1,799,391,405
	<del></del>	
Other	18,722	6,049
Total additions	(5,151,294,596)	2,696,909,659
Deductions		
Annuities	959,694,219	887,279,625
Disability benefits	11,309,206	11,592,431
Death benefits	26,488,716	25,133,776
Refunds	31,926,120	36,206,951
Administrative expenses	20,727,536	20,811,398
Total deductions	1,050,145,797	981,024,181
Total academons		
Net (decrease) increase	(6,201,440,393)	1,715,885,478
Net assets held in trust for pension benefits		
Beginning of year	24,223,494,916	22,507,609,438
End of year	\$18,022,054,523	\$24,223,494,916
•		

The accompanying notes are an integral part of the financial statements.





#### **Notes to Financial Statements**

December 31, 2008

#### A. Plan Description

The Illinois Municipal Retirement Fund (IMRF or the "Fund") is the administrator of an agent multiple-employer public employee retirement system. The Illinois State Legislature established IMRF to provide employees of local governments and school districts a sound and efficient retirement system. Members, employers and annuitants elect eight trustees who govern IMRF. State law authorizes the Board to make investments, pay benefits, set employer contribution rates, hire staff and consultants and perform all necessary functions to carry out the provisions of the Illinois Pension Code. Benefit and contribution provisions are established by state law and may be amended only by the Illinois General Assembly. IMRF is administered in accordance with Illinois statutes. The statutes do not provide for termination of the plan under any circumstances.

IMRF is separate and apart from the Illinois state government and is not included in the state's financial statements. However, the Illinois Pension Code designates the State Treasurer ex-officio treasurer of IMRF and requires the Auditor General to approve appointment of independent public accountants.

1.	Employers	2008	2007
	Participating employers	2,940	2,926

The Illinois Pension Code specifies the units of government required to participate in IMRF and the units that may elect to join. Participation by the following units of government is mandatory:

- · All counties except Cook,
- · All school districts except Chicago and,
- All cities, villages and incorporated towns with a population over 5,000, other than Chicago, which do not provide Social Security or equivalent coverage for their employees before they reach a population of 5,000.

Other units of government with general taxing powers, such as townships and special districts, may elect to join. Participating instrumentalities, which include units of government without general taxing powers and not-for-profit organizations, associations, or cooperatives authorized by state statute, may participate. They must meet financial stability requirements. Units that elect to join the system may not under any circumstances terminate their participating employer status as long as they are in existence.

2.	Members	2008	2007
	Retirees and beneficiaries currently receiving benefits	90,170	87,687
	Terminated members entitled to benefits but not yet receiving them	11,213	11,000
	Terminated members—non-vested	105,343	101,588
	Current members:		
	Non-vested	96,150	95,981
	Vested	85,528	81,802
	Total current members	181,678	177,783
	Grand Total	388,404	378,058

Employers must enroll employees in IMRF if the employees' positions meet the qualifications for IMRF membership. There are some exceptions. City hospital employees and elected officials have the option to participate. IMRF does not cover individuals in certificated teaching positions covered by the Illinois Teachers' Retirement System. Also, IMRF does not generally cover individuals performing police or fire protection duties for employers with local police and fire pension funds. Certain police chiefs may choose to participate as Sheriffs' Law Enforcement Personnel (SLEP) members.



#### **Finance**

#### 3. Contributions

The member contribution rates—4.5 percent for Regular members, 7.5 percent for SLEP members and Elected County Officials Plan (ECO) members—are set by statute. The statutes require each participating employer to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. Employer contributions for disability benefits, death benefits and the supplemental retirement benefits are pooled. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute. See the Required Supplementary Information and the Actuarial Section for data on the funding status. Costs of administering the plan are financed by investment income.

#### 4. Benefit Provisions

Benefits are established by statute and may only be changed by the General Assembly. The benefit provisions in effect on the member's date of termination determine a member's benefit. The following is a summary of the IMRF benefit provisions as of December 31, 2008 and 2007. A more extensive description of the plan can be found in the Actuarial Section. The ECO plan was created by statute in 1997 and was revised in 2000.

#### Refunds

Members who terminate their IMRF participation may withdraw their contributions and forfeit future retirement benefits.

etirement Plan	Regular	SLEP	Original ECO	Revised ECO
Vesting	8 years	20 years	8 years	8 years in each elected position
Minimum age for unreduced benefit	35+ years of service: 55, otherwise 60	50	Sheriffs with 20 years of SLEP service: 50, otherwise 55	Sheriffs with 20 years of SLEP service: 50, otherwise 55
Final rate of earnings	Highest consecutive 48 months in the last 10 years	Highest consecutive 48 months in the last 10 years	Annual salary on the last day of ECO participation	Highest consecutive 48 months in the last 10 years for each elected position
Survivor benefits	Annuity for eligible spouse	Annuity for eligible spouse	Annuity for eligible spouse and unmarried children under 18	Annuity for eligible spouse and unmarried children under 18
Post-retirement increase	3% of original amount	3% of original amount	3% of original amount	3% of original amount
Early retirement	At age 55, discount based on age and service	None	None	None

IMRF employers may offer an early retirement incentive (ERI) for active members who have 20 or more years of service and are age 50 or older. The program is optional with employers and may not be offered until the liability for any previous ERI is paid.



#### Supplemental Retirement Benefit

Retirees and surviving spouses who have been receiving benefits for at least one year receive a supplemental retirement benefit in July. The total supplemental benefit pool in each year is equal to 0.62 percent of the participating payroll for the previous year. An individual receives a pro-rata share of the total pool based upon the ratio of his or her individual benefits to the total benefits paid to all IMRF recipients.

#### **Death Benefits**

An eligible spouse of a deceased retired member receives a one-time death benefit of \$3,000 plus a monthly pension equal to one-half (66-2/3 percent for ECO retirees) of the member's pension. The beneficiaries of a participating member who had at least one year of service receive a lump sum death benefit equal to one year's earnings plus the member's contributions with interest. Death benefits paid upon the death of an inactive member vary depending on the member's age and service.

#### Disability

Members who have at least one year of service and meet the disability medical requirements will receive a benefit of up to 50 percent of the average monthly earnings in the 12 months preceding disability. Disabled ECO members receive a disability benefit equal to the benefit they would receive upon retirement. IMRF reduces the benefit by Social Security or workers' compensation awards. Members paid disability continue to receive pension service credit and death benefit protection.

#### 5. Funded Status and Funding Progress

As of December 31, 2008, the most recent actuarial valuation date, the plan was 84.3 percent funded on an actuarial basis. The actuarial accrued liability for benefits was \$25.6 billion, and the actuarial value of assets was \$21.6 billion, resulting in an unfunded actuarial accrued liability (UAAL) of \$4 billion. The covered payroll (annual payroll of active employees covered by the plan) was \$6.3 billion, and the ratio of the UAAL to the covered payroll was 64 percent. Effective for the December 31, 2008 valuation, IMRF changed its amortization method from a closed to open method and changed its corridor for asset valuation from 15 percent to 20 percent. It is estimated that the change in the corridor increased the actuarial funded percent from 80.8 percent to 84.3 percent.

The schedule of funding progress, presented as required supplemental information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Additional information as of the latest actuarial valuation follows:

Valuation date	
Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll
Amortization period	Taxing bodies: open, 30 years
	Entities over 120 percent funded: varies by funding status
	Non-taxing bodies: open, 10 years
Asset valuation method	Five-year smoothed market related with a 20 percent corridor

#### Actuarial assumptions:

Investment rate of return	7.5 percent
Projected salary increases	
Assumed wage inflation rate	4.0 percent
Group size growth rate	0.0 percent
Assumed payroll growth rate	4.0 percent
Post-retirement increase	
Mortality table	For non-disabled lives, the 1994 Group
	A 15 A4 1 15 T 1 1 6 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1

Annuity Mortality Table for males multipled by 110 percent and the 1994 Group Annuity Mortality Table for females multiplied by 95 percent; for disabled lives, the 1994 Group Annuity Mortality Table for males multiplied by 110 percent and the 1994 Group Annuity Table for females multiplied by 95 percent and set forward 10 years.



#### Finance

#### 6. IMRF as Employer

IMRF as an employer provides pension, disability and death benefits for all of its full-time employees through the Fund.

Members	2008	2007
Retirees and beneficiaries currently receiving benefits	_66_	_63_
Terminated members entitled to benefits but not yet receiving them	_68_	_57_
Terminated members—non-vested	_26_	_27_
Current members:		
Non-vested	54	64
Vested	122	114
Total current members	176	178
	<del></del>	
Grand Total	<u>336</u>	325

#### **Trend Information**

Actuarial Valuation Date	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
12/31/2008	\$1,031,822	100%	\$0
12/31/2007	1,038,011	100%	0
12/31/2006	1,047,079	100%	0

#### Schedule of Funding Progress

		Actuarial Accrue	ed			UAAL as a
	Actuarial	Liability	Unfunded			Percentage
Actuarial	Value of	(AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets	<b>Entry Age</b>	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	[(b-a)/c]
12/31/2008	\$27,093,229	\$32,273,711	\$ 5,180,482	83.9%	\$11,384,355	45.51%
12/31/2007	29,554,882	30,454,871	899,989	97.0%	11,007,539	8.18%
12/31/2006	26,373,541	27,621,782	1,248,241	95.5%	10,608,707	11.77%

#### **B.** Summary of Significant Accounting Policies

#### 1. Reporting Entity

As defined by generally accepted accounting principles established by the Governmental Accounting Standards Board (GASB), the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board and that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- (2) Fiscal dependency on the primary government.

Based upon these criteria, IMRF has no component units and IMRF is not a component unit of any other entity.



#### 2. Basis of Accounting

IMRF prepares its financial statements using the accrual basis of accounting. It recognizes member and employer contributions as revenues in the month member earnings are paid in accordance with the provisions of the Illinois Pension Code. Benefits and refunds are recognized as expenses when payable. Expenses are recorded when the corresponding liabilities are incurred regardless of when payment is made.

#### 3. Use of Estimates

The preparation of IMRF's financial statements in conformity with generally accepted accounting principles requires management to make significant estimates and assumptions that effect the reported amounts and plan net assets at the date of the financial statements and the actuarial information included in the required supplementary information as of the benefit information date, the changes in IMRF plan net assets during the reporting period and, when applicable, disclosures of the contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

#### 4. Risks and Uncertainties

IMRF invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the value of investment securities will occur in the near term and such changes could materially affect the amounts reported in the Statement of Net Plan Assets.

#### 5. Income Taxes

IMRF is exempt from federal and state income taxes and has received a favorable determination from the Internal Revenue Service under Code section 401(a).

#### 6. Method Used to Value Investments

IMRF reports securities at fair value. Where appropriate, the fair value includes estimated disposition costs. Fair value for stocks is determined by using the closing price listed on the national securities exchanges as of December 31. Market value for fixed income securities is determined principally by using quoted market prices provided by independent pricing services. For commingled funds, the net asset value is determined and certified by the commingled fund manager as of December 31. Alternative investments, which include private equity and absolute return funds, are valued based on amounts established by fund managers which are subject to annual audit. Fair values for directly owned real estate investments are determined by appraisals.

#### 7. Broker Commission Credits

IMRF has directed commission arrangements with several brokers. Under these arrangements, certain expenses related to the operation of IMRF, and exclusively for the benefit of IMRF, are paid using a percentage of commissions earned on investment transactions. At December 31, 2008 and 2007, IMRF has accumulated \$127,517 and \$895,697, respectively, for future expenditures, and these credits are included in plan net assets.

#### C. New Accounting Pronouncements

Effective for its 2008 financial statements, IMRF adopted the provisions of Statement No. 51, "Accounting and Financial Reporting for Intangible Assets." GASB 51 requires IMRF to prospectively capitalize the cost of its internally generated computer software. The adoption of GASB 51 resulted in IMRF capitalizing \$1,099,741 of internally generated computer software costs in 2008 which would have been expensed in prior years. In June 2008, GASB issued Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments." While this statement addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by governmental entities, its impact on IMRF will be limited to disclosure since IMRF, as a public employee retirement system, already records its derivative instruments at fair value as required by the statement. The provisions of this statement are effective for financial statements beginning after June 15, 2009. While not required, IMRF plans to adopt the provisions of this statement for its 2009 financial statements.





#### D. Deposits and Investment Risk Disclosures

#### 1. Deposits

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, IMRF's deposits may not be returned. All non-investment related bank balances at year-end are insured or collateralized with securities held by the Illinois State Treasurer or agents in the name of the State Treasurer. The Illinois State Treasurer is ex-officio Treasurer of IMRF. Cash held in the investment related bank account is neither insured nor collateralized for amounts in excess of \$100,000. These deposits are not required to be collateralized by statute and there is no related deposit policy for custodial risk. These assets are under the custody of the Northern Trust Company. The Northern Trust Company has a AA Long Term Deposit/ Debt rating by Standard & Poor and an Aa3 rating by Moody.

Carrying amounts at December 31:	2008	2007
Cash	\$27,334,595	\$29,306,201
Bank balances at December 31:		
Total	\$23,927,838	\$27,140,671
Amount exposed to custodial credit risk	\$569,279	\$513,713

#### 2. Investment Policies

The Illinois Pension Code prescribes the "prudent man rule" as IMRF's investment authority, effective August 25, 1982. This rule requires IMRF to make investments with the care, skill, prudence and diligence, under the circumstances then prevailing, that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an entity of like character with like aims. Within the "prudent man" framework, the Board of Trustees adopts investment guidelines for IMRF investment managers which are included within their respective Investment Management agreements. The Investment Section contains a summary of these guidelines. By statute all investments are held in the name of the Illinois Municipal Retirement Fund or in the name of a nominee created for the express purpose of securities registration.

#### 3. Investment Summary

The following table presents a summary of the Fund's investments by type at December 31, 2008, and 2007.

	2008	2007
U.S. government & agency fixed income	\$2,667,489,802	\$2,536,491,443
U.S. corporate fixed income	2,213,370,217	2,561,874,703
U.S. fixed income funds	3,255,269,607	3,134,299,982
Foreign fixed income securities	265,709,500	382,888,375
U.S. equities	4,381,836,628	7,336,806,542
U.S. stock funds	1,194,251,298	1,926,764,789
Foreign equities	1,758,964,474	2,948,660,310
Foreign stock funds	571,997,274	1,525,893,162
Foreign currency forward contracts	4,313,810	370,783
Pooled short-term investment funds	764,377,058	777,020,884
Real estate	506,395,315	624,272,907
Private equity	564,960,155	552,548,446
Absolute return funds	308,151,039	388,272,931
Commercial paper		95,906
Swaps	(42,372,242)	33,181
Options	(1,963,342)	6,361,625
Margin cash	<del></del>	4,600,000
Total Investments at fair value	\$18,412,750,593	\$24,707,255,969

Short-term securities include commercial paper or notes having a maturity of less than 90 days. Pooled short-term investment funds are commingled funds managed by Northern Trust. Under the terms of the investment agreement for these





**Finance** 

funds, Northern Trust may invest in a variety of short-term investment securities. Alternative investments include commingled funds and separate accounts that invest in private equity and absolute return funds.

There are no individual investments held by IMRF that represent five percent or more of the Fund's net assets at year-end. As of December 31, 2008, IMRF had \$3,254,199,479 invested in the NTGI QM Collective Daily Aggregate Bond Special Purpose Index Fund. As of December 31, 2007, IMRF had \$3,134,299,982 invested in the NTGI QM Collective Daily Aggregate Bond Special Purpose Index Fund.

#### 4. Custodial Credit Risk for Investments

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, IMRF will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. As of December 31, the following investments were uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the Fund's name.

	2008	2007
Investments in foreign currency	\$5,317,408	\$4,046,309

#### 5. Concentration of Credit Risk Debt Securities

The debt security portfolios are managed by professional investment management firms. These investment management firms are required to maintain diversified portfolios. Each investment manager must comply with risk management guidelines individually assigned to them as part of their Investment Management Agreement.

The total debt securities portfolio is managed using the following general guidelines adopted by the IMRF Board of Trustees:

- A. Bonds, notes or other obligations of indebtedness issued or guaranteed by the U.S. government, its agencies or instrumentalities are permissible investments and may be held without restriction.
- B. The average credit quality of the total portfolio must be investment grade.
- C. Debt obligations of any single U.S. corporation shall generally be limited to a maximum of 5 percent of the total portfolio at market value.
- D. Generally, no more than 30 percent of a manager's assets at market value may be invested in securities rated below investment grade at the time of purchase. Investment managers using high yield disciplines will not be subject to this restriction.
- E. Debt obligations of any U.S. industry shall generally be limited to a maximum of 25 percent of the total portfolio at market value.
- F. Bonds or other debt obligations of foreign countries and corporations payable in U.S. and in non-U.S. funds are authorized but, in general, will not exceed 15 percent of the portfolio.





Quality Rating	2008	2007
AAA	\$1,241,554,507	\$2,297,026,608
AA+	18,289,991	28,303,265
AA	34,011,427	93,470,909
AA-	49,750,227	141,060,123
A+	172,005,064	136,956,027
A	231,730,821	167,773,548
A-	95,376,279	84,982,810
BBB+	205,282,758	181,360,491
BBB	124,314,987	84,645,020
BBB-	103,480,244	130,066,185
BB+	44,211,914	40,617,749
BB	70,921,733	107,806,268
BB-	111,252,937	69,532,919
B+	68,832,043	145,518,255
В	78,876,842	157,894,174
B-	78,046,106	131,355,100
CCC+	53,675,451	107,064,493
CCC	52,054,412	25,111,361
CCC-	5,339,272	6,117,778
CC	11,615,430	1,065,057
C	18,219,032	
D	11,832,859	6,008,466
Agencies	2,061,021,077	918,135,928
Not Rated	14,416,704	25,092,566
Other	543,189	28,701,969
Total Credit Risk Debt—Securities	4,956,655,306	5,115,667,069
U.S. Government	189,914,213	365,587,452
U.S. Fixed Income Fund	3,255,269,607	3,134,299,982
	\$8,401,839,126	\$8,615,554,503

The "agencies" caption in the above table does not have a specific credit quality rating since they were not covered by the rating vendors. Typically, these securities are assumed to have an AAA credit quality rating.

#### Interest Rate Risk

IMRF manages its exposure to fair value losses arising from interest rate risk by diversifying the debt securities portfolio and maintaining the debt securities portfolio at an effective duration range between 80 and 120 percent of the benchmark index.

Duration is a measure of a debt investment's exposure to fair value changes arising from changing interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The effective duration measures the sensitivity of market price to parallel shifts in the yield curve. IMRF benchmarks its debt security portfolio to the Barclays Aggregate Bond Index. At December 31, 2008 and 2007, the effective duration of the Barclays Aggregate Bond Index was 3.71 and 4.41, respectively. At the same points in time, the effective duration of the IMRF debt securities portfolio was 3.35 and 4.11, respectively.

Investment	2008 Fair Value	Effective Weighted Duration Rate	2007 Fair Value	Effective Weighted Duration Weight
U.S. Corporate	\$2,213,370,217	3.40	\$2,561,874,703	4.00
U.S. Government & Agencies	2,667,489,802	2.79	2,536,491,443	3.68
Fixed Income Fund	3,255,269,607	3.67	3,134,299,982	4.40
International	265,709,500	4.70	382,888,375	5.37
Total	\$8,401,839,126	3.35	\$8,615,554,503	4.11



## 20

#### 7. Foreign Currency Risk

The international portfolio is constructed on the principles of diversification, quality, growth and value. Country exposure is limited to 25 percent or two times the benchmark weighting at market value. Risk of loss arises from changes in currency exchange rates. International managers may also engage in transactions to hedge currency at their discretion. Currency trading may not be used for speculative purposes.

	2008	2007
Foreign Equities		
Australian dollar	\$ 40,503,507	\$ 113,013,161
Brazilian real	26,756,090	34,815,479
British pound sterling	292,013,483	491,226,109
Canadian dollar	49,794,188	101,090,042
Czech koruna	9,675,920	9,387,453
Danish krone	19,194,488	11,469,108
Egyptian pound	1,702,381	10,377,874
Euro	475,323,531	815,314,945
Hong Kong dollar	84,118,700	115,859,051
Indian rupee	11,895,484	31,396,718
Indonesian rupee	1,937,072	3,591,357
Japanese yen	358,138,608	494,091,754
Malaysian ringgit	2,257,296	11,317,514
Mexican peso	6,083,935	13,287,386
New Israeli shekel	2,668,081	
New Taiwan dollar	8,505,887	24,106,591
New Zealand dollar	3,204,942	6,686,847
Norwegian krone	6,348,792	12,566,430
Pakistan rupee	768,501	
Polish zloty	643,829	
Singapore dollar	18,647,446	36,420,201
South African rand	3,635,412	22,630,874
South Korean won	13,405,307	58,632,196
Swedish krona	26,842,395	29,657,838
Swiss franc	119,722,679	166,315,526
Thai baht	240,690	
Turkish lira	2,153,984	5,822,763
United Arab Emirates dirham	1,443,565	
United States dollar	743,335,555	1,855,476,255
	2,330,961,748	4,474,553,472
Foreign Fixed Income		
Australian dollar		19,395,019
British pound sterling	1,239,143	15,202,479
Canadian dollar	457,828	1,268,662
Euro	5,458,778	23,844,379
Japanese yen		1,117,496
Mexican peso	4,854,148	
New Zealand dollar		751,114
United States dollar	253,699,603_	321,309,226
	265,709,500	382,888,375
	\$2,596,671,248	\$4,857,441,847



#### Finance

#### E. Securities Lending Program

The IMRF securities lending program is authorized by the IMRF Board of Trustees. IMRF lends securities (both equity and fixed income) to securities firms on a temporary basis through its agent, Northern Trust. There are no restrictions on the amount of securities that may be lent. IMRF receives fees for all loans and retains the right to all interest and dividend payments while the securities are on loan. All securities are loaned versus collateral that may include cash, U.S. government securities and irrevocable letters of credit. U.S. securities are loaned versus collateral valued, subject to de minimus rules, at 102 percent of the market value of the securities plus any accrued interest (105 percent for non-U.S. securities). As the market value of the securities loaned changes, the borrower must adjust the collateral accordingly. IMRF or the borrower has the right to close the loan at any time. The average term of overall loans was 79 days as of December 31, 2008, and 103 days as of December 31, 2007. When the loan closes, the borrower returns the securities loaned to IMRF, and IMRF returns the associated collateral to the borrower. IMRF cannot pledge or sell the non-cash collateral unless the borrower fails to return the securities borrowed.

Northern Trust pools all collateral received from securities lending transactions and invests any cash collateral. IMRF holds a prorated share of the collateral provided by the borrowers of its securities. The cash collateral is shown on IMRF's financial statements. Cash collateral is invested in a short-term investment pool, which had an interest sensitivity of 17 days as of December 31, 2008, and which had an interest sensitivity of 27 days as of December 31, 2007. Cash collateral may also be invested separately in "term loans," in which case the investments match the term of the loan. These loans can be terminated on demand by either lender or borrower.

On September 15, 2008, Lehman Brothers International Europe and on September 18, 2008, Lehman Brothers Inc. were called into default on obligations under the terms of one or more of the Securities Borrowing Agreements. All Northern Trust clients were compensated for any security that was not returned from loan in accordance with the contractual obligations.

Indemnification pertains to the situation in which a client's securities are not returned due to the insolvency of a borrower and Northern Trust has failed to live up to its contractual responsibilities relating to the lending of those securities. Northern Trust's responsibilities include performing appropriate borrower and collateral investment credit analyses, demanding adequate types and levels of collateral and complying with applicable Department of Labor and Federal Financial Institutions Examination Council regulations concerning securities lending. During 2008 and 2007, there were no violations of legal or contractual provisions and no borrower or lending agent default losses to the securities lending agent. There are no dividends or coupon payments owing on the securities lent. IMRF had no credit risk as a result of its securities lending program as the collateral held exceeded the market value of the securities lent.

Securities lent are included in the Statements of Plan Net Assets. The market value of collateral received includes cash collateral of \$1,353,275,896 and \$2,639,357,921 at December 31, 2008 and 2007, respectively.

Loans outstanding as of	<u>December 31, 2008</u>	December 31, 2007
Market value of securities loaned	\$1,330,250,111	\$2,723,543,289
Market value of collateral received	\$1,358,335,323	\$2,800,772,413

#### F. Derivatives

IMRF's investment managers may enter into derivative transactions as permitted by their guidelines. A derivative financial instrument is an investment whose payoff depends upon the value of an underlying such as bond or stock prices, a market index, or commodity prices. Derivative financial instruments involve, to varying degrees, credit risk and market risk. Credit risk is the possibility that a loss may occur because a party to a transaction fails to perform according to terms. IMRF's investment managers seek to control this risk through counterparty credit evaluations and approvals, counterparty credit limits and exposure monitoring procedures. Market risk is the possibility that a change in interest or currency rates will cause the value of a financial instrument to decrease or become more costly to settle. The market risk associated with derivatives, the prices of which are constantly fluctuating, is regulated by imposing strict limits as to the types, amounts and degree of risk that investment managers may undertake. Senior investment management approves these limits and the risk positions of the investment managers are reviewed on a periodic basis to monitor compliance with the limits. IMRF does not purchase derivatives with borrowed funds.





During the year, IMRF's derivative investments included foreign currency forward contracts, financial futures, options and swaps. Foreign currency forward contracts are used to hedge against the currency risk in IMRF's foreign stock and fixed income security portfolios. The remaining derivative financial instruments are used to improve yield, adjust the duration of the fixed income portfolio, or to hedge changes in interest rates.

Foreign currency forward contracts are agreements to buy or sell a specific amount of a specific currency at a specified delivery or maturity date for an agreed upon price. As the market value of the underlying currency varies from the original contract price, IMRF records an unrealized gain or loss. The market value of forward currency contracts outstanding at December 31, 2008 and 2007 are as follows:

Market Value as of	<b>December 31, 2008</b>	<b>December 31, 2007</b>
Forward currency purchases Forward currency sales	\$223,391,703 219,077,893	\$ 74,124,150 73,753,367
Unrealized, gain	\$ 4,313,810	\$ 370,783

Financial futures are similar to forward contracts, except futures contracts are standardized and traded on organized exchanges. As the market value of the underlying hedging assets vary from the original contract price, a gain or loss is recognized and is settled through the clearinghouse. Financial futures represent an off-balance sheet obligation as there are no balance sheet assets or liabilities associated with those contracts. The contractual amounts of future contracts outstanding at December 31, 2008 and 2007 are as follows:

Contractual Amount as of	December 31, 2008	<b>December 31, 2007</b>
Fixed income futures sold	\$270,475,892	\$436,797,348
Fixed income futures purchased	\$270,475,892	\$436,797,348
Equity futures purchased	\$ 12,331,370	\$ 29,691,720
Equity futures sold	\$ 12,331,370	\$ 29,691,720
Cash and cash equivalent futures sold	\$220,102,342	\$334,875,747
Cash and cash equivalent futures purchased	\$220,102,342	\$334,875,747

Contractual amounts, which represent the market value of the underlying assets of the derivative contracts, are often used to express the volume of these positions. Such amounts do not reflect the extent to which positions may offset one another or the potential risk, which is generally a lesser amount.

Financial options are agreements that give one party the right, but not the obligation, to buy or sell a specific amount of an asset for a specified price, called the strike price, on or before a specified expiration date. As a writer of financial options, IMRF receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the assets underlying the option. Gains and losses on options are determined based on market values and are recorded in the Statement of Changes in Plan Net Assets. The market value of financial options outstanding at year-end is as follows:

Market Value as of	December 31, 2008	December 31, 2007
Financial options, (loss) gain	\$ (1,963,342)	\$ 6,361,625





Interest rate swaps are agreements between two or more parties to exchange sets of cash flows over a period of time. In the most common type of interest rate swap arrangement, one party agrees to pay fixed interest payments on designated dates to a counterparty who, in turn, agrees to make return interest payments that float with some reference rate. In addition to interest rate swaps, one of IMRF's investment managers utilizes credit default swaps which, in addition to the exchange of interest payment streams as in a common interest rate swap, add liquidity to individual credits and protect specific positions. Gains and losses on swaps are determined based on market values and are recorded in the Statement of Changes in Plan Net Assets. The market value of swaps outstanding at year-end is as follows:

Market Value as of	<b>December 31, 2008</b>	<b>December 31, 2007</b>
Swaps, (loss) gain	\$ (42,372,242)	\$ 33,181

#### G. Future Investment Commitments

At December 31, 2008 and 2007, IMRF had future commitments for additional contributions to real estate and alternative investment managers totaling \$723,670,755 and \$372,803,131 respectively.

#### H. IMRF as Employer - Postemployment Benefits Other Than Pensions

#### 1. Plan Description

IMRF, as an employer, administers a single-employer defined benefit healthcare plan ("Retiree Health Plan") under the provisions of ILCS Chapter 215, Article 5, Section 367j. As required by the statutes, the Retiree Health Plan provides lifetime health and dental care insurance for eligible retirees and their spouses through IMRF's group health insurance plan, which covers both active and retired members. Currently 14 retirees are in the plan and 176 active employees could be eligible at retirement. Benefit subsidy provisions have been established by IMRF's Board of Trustees that cover a percentage of the retiree's insurance premiums from the date of retirement to the date the retiree becomes eligible for Medicare. The amount of the subsidy varies based upon the retiree's years of service with IMRF. These benefit subsidy provisions can be modified or terminated at the sole discretion of the IMRF Board. Except for any eligible subsidy, retirees must pay the entire blended insurance premium for their coverage. IMRF adopted Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions," (GASB Statement 45) in 2005.

#### 2. Funding Policy

The contribution requirements of plan members and IMRF are established by IMRF's Board of Trustees within the provisions of the Illinois statutes. The required contribution is based on projected pay-as-you-go financing requirements. For 2008 and 2007, IMRF contributed \$1,515,913 and \$1,403,920, respectively, to the plan for current premiums, including a \$23,596 subsidy in 2008 and a \$34,594 subsidy in 2007 for retiree health and dental care premiums (79.5 percent and 78.9 percent of total premiums for each year). Plan members receiving benefits contributed \$391,027 in 2008 and \$375,597 in 2007, or 20.5 percent and 21.1 percent of the total premiums for each year, through their required contributions of between \$46 and \$378 per month based upon their coverage.

#### 3. Annual OPEB Cost and Net OPEB Obligation

IMRF's annual other postemployment benefit (OPEB) expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components of IMRF's annual OPEB cost, the amount actually contributed to the plan, and changes in IMRF's net OPEB obligation to the Retiree Health Plan:

	2008	2007
Annual required contribution	\$ 175,188	\$ 175,917
Interest on net OPEB obligation	20,906	13,986
Adjustment to annual required contribution	(9,292)	(6,216)
Annual OPEB expense	186,802	183,687
Contributions made	(84,242)	(91,420)
Increase in net OPEB obligation	102,560	92,267
Net OPEB obligation - beginning of year	278,750	186,483
Net OPEB obligation - end of year	\$ 381,310	\$ 278,750



In 2008, 2007 and 2006, IMRF contributed 48 percent, 52 percent and 45 percent, respectively, of the annual required OPEB contribution to the plan.

#### 4. Actuarial Valuation Information

	Actuarial Accrued Liability (AAL)	Actuarial Covered Annual Payroll	AAL as a Percentage of Covered Payroll
Actuarial Valuation Date	(a)	(b)	(a/b)
12/31/2008	1,921,156	10,682,143	18.0
12/31/2007	1,813,650	9,882,923	18.4
12/31/2006	1,810,853	9,872,250	18.3

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Since IMRF does not intend to fund the plan, no schedule of funding progress is presented.

#### 5. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan member to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculations.

In the December 31, 2008 actuarial valuation, the individual entry age actuarial cost method was used. The actuarial assumptions included a 7.5 percent investment rate of return which is based upon the employer's assumed return on its assets and an annual healthcare cost trend rate of 9 percent initially, reduced by decrements to an ultimate rate of 4 percent after nine years. Both rates include a 4 percent inflation assumption. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over an open 30-year period.

#### I. Reserves

IMRF maintains several reserves as required by the Illinois Pension Code and Board policy. All reserves are fully funded with the exception of some individual employer retirement reserves. These reserves do not equal the present value of expected retirement benefits for all employers. In 2008, the present value of expected retirement benefits exceeded the retirement reserves for all employers combined by \$7,589,144,826. In 2007, the retirement reserves for all employers combined exceeded the present value of expected retirement benefits by \$1,951,200.

1.	Member Contribution Reserve Balance at December 31	2008 \$ 4,573,734,290	<b>2007</b> \$ 4,248,213,009
2.	Annuity Reserve Balance at December 31	<b>2008</b> \$10,025,529,108	<b>2007</b> \$ 9,401,114,391
3.	Employer Reserves Balance at December 31	2008	2007
	Retirement contribution reserve Earnings and experience reserve	\$ 3,256,721,282 136,553,762	\$10,525,656,429 20,238,511
	Supplemental retirement benefit	2,530,205	2,264,101
	Pooled death benefit reserve	12,432,734	12,614,401
	Pooled disability benefit reserve	14,553,142	13,394,074
		\$ 3,422,791,125	\$10,574,167,516



# Finance

#### J. Other Notes

1.	Prepaid Expenses	2008	2007	
	Balance at December 31			
	Prepaid administrative expenses	\$ 899,611	\$	1,094,181
	January 1 benefits charged to			
	bank account in December	69,080,843		62,652,382
		\$ 69,980,454	\$	63,746,563

#### 2. Capital Assets

Capital assets are recorded at their cost at the time of acquisition. Depreciation is computed using the straight-line method over the estimated useful life of the related asset. The estimated useful lives are 1) furniture: 10 years, 2) equipment: five to eight years, 3) internally developed software: six years, and 4) automobiles: four years.

Year ended December 31	2008	2007
Equipment, furniture automobiles		
and internally developed software		
Beginning balance in service	\$4,704,505	\$4,654,286
Additions	1,561,523	120,968
Deletions	(846,981)	(70,749)
Ending balance in service	5,419,047	4,704,505
Software under development	610,232	
Total ending balance	6,029,279	4,704,505
Accumulated depreciation and amortization		
Beginning balance	4,186,283	3,998,291
Additions	312,761	249,906
Deletions	(839,127)	(61,914)
Ending balance	3,659,917	4,186,283
Capital assets, net	\$2,369,362	\$ 518,222

#### 3. Compensated Absences

Annual vacation leave is earned by all employees. Upon termination, employees are eligible to receive compensation for their accrued annual leave balances. At December 31, 2008, a liability existed for accumulated annual leave calculated at the employee's December 31, 2008, pay rate in the amount of \$625,163. Employees who have been continuously employed by IMRF for at least five years prior to the date of their retirement, resignation or death will receive payment for their accumulated sick leave balance with such payment not to exceed the sum of 90 days of the employee's annual compensation. For employees who have not been employed for five continuous years, an accrued liability is calculated assuming the likelihood that they will meet the five-year threshold in the future. At December 31, 2008, a liability existed for accumulated and accrued sick leave, calculated at the employee's December 31, 2008, pay rate in the amount of \$2,193,332. The total leave liability of \$2,818,495 and \$2,577,167 as of December 31, 2008, and 2007, respectively, is reflected on the Statement of Plan Net Assets in accrued expenses and benefits payable.

#### 4. Lease Agreements

The Fund leases its headquarters facilities at the Drake Oak Brook Plaza under an agreement with the building's management. In 2005 the Fund entered into a new agreement covering the period January 1, 2006, through May 31, 2011. The base rent was abated until May 31, 2006. The Fund is amortizing the abated rent over the period covered by the agreement. Total rental expense for 2008 and 2007 was \$788,725 and \$764,437 respectively.

The Fund also leases office space in Springfield for its Regional Counseling Center. In 2006 the Fund entered into a new agreement covering the period November 1, 2006, through October 31, 2011. Total rental expense for 2008 and 2007 was \$31,769 and \$31,206, respectively.







The minimum commitments for the remainder of these leases are as follows:

2009 \$897,756 2010 924,276 410,640 2011

# Risk Management

IMRF carries commercial, business and automobile liability insurance coverage provided by private insurance carriers. These policies limit the risk of loss from torts; theft of, damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. There have been no material insurance claims filed or paid during the last three years. The Fund is also exposed to investment risk. This risk is limited by diversification of the portfolio, establishment and monitoring of investment policies and guidelines and monitoring of investment performance. In addition, investment consultants and fiduciary counsel monitor the Fund's activities and advise the Board of Trustees.

## Contingencies

IMRF is a defendant in a number of lawsuits that, in management's opinion, will not have a material effect on the financial statements.

## K. Ten-Year Historical Trend Information

Ten-year historical trend information designed to provide information about IMRF's progress made in accumulating sufficient assets to pay benefits when due is presented as required supplementary information following the footnotes.





# **Required Supplementary Information**

Schedule of Funding Progress Last ten years

Aggregate Actuarial Liabilities (AAL)

**Unfunded Actuarial Liabilities (UAL)** 

Actuarial Valuation Date December 31	Total AAL Entry Age (a)	Actuarial Assets (b)	Actuarial Assets as a % of AAL (b/a)	Total UAL (a-b)	Member Payroll (c)	UAL as a % of Member Payroll [(a-b)/c]
1999*	\$13,005,023,293	\$13,520,192,111	104.0%	\$ (515,168,818)	\$3,952,129,535	-13.0%
2000	14,153,055,774	15,169,369,263	107.2%	(1,016,313,489)	4,184,702,169	-24.3%
2001	15,318,517,575	16,305,022,254	106.4%	(986,504,679)	4,503,092,615	-21.9%
2002*	16,559,907,302	16,800,195,504	101.5%	(240,288,202)	4,755,103,888	-5.1%
2003	17,966,103,451	17,529,890,818	97.6%	436,212,633	4,944,767,495	8.8%
2004	19,424,667,016	18,315,987,910	94.3%	1,108,679,106	5,161,127,432	21.5%
2005*#	20,815,060,842	19,698,401,285	94.6%	1,116,659,557	5,374,585,943	20.8%
2006	22,488,185,031	21,427,139,356	95.3%	1,061,045,675	5,630,683,054	18.8%
2007	24,221,543,716	23,274,361,198	96.1%	947,182,518	5,931,443,117	16.0%
2008*	25,611,199,349	21,601,053,512	84.3%	4,010,145,837	6,259,283,197	64.1%

<sup>\*</sup> After assumption change.

This data was provided by the actuary.

# **Schedule of Employer Contributions**

Last ten years

Year Ended December 31	Normal Contributions	Amortization of Unfunded Actuarial Liability	Death & Disability Benefit Contributions	Supplemental Retirement Benefit Contributions	Total Contributions	Percentage Contributed
1999	\$293,310,795	\$47,851,978	\$13,647,855	\$24,384,264	\$379,194,892	100%
2000	289,815,409	25,817,059	14,498,307	26,022,673	356,153,448	100%
2001	244,301,259	24,361,513	16,427,003	27,917,864	313,007,639	100%
2002	232,765,220	14,951,535	17,488,736	29,729,931	294,935,422	100%
2003	257,835,660	15,136,077	16,916,553	31,161,549	321,049,839	100%
2004	367,704,509	36,473,252	19,617,440	32,402,897	456,198,098	100%
2005	448,921,946	40,296,343	20,407,466	33,637,720	543,263,475	100%
2006	512,880,073	29,573,773	25,166,224	35,155,725	602,775,795	100%
2007	502,158,409	35,017,006	26,551,837	37,094,883	600,822,135	100%
2008	541,101,665	28,998,369	21,844,517	39,202,925	631,147,476	100%

<sup>#</sup> After benefit change.

# Finance \_O

# **Supplementary Information**

# **Schedule of Administrative Expenses**

	2008	2007
Personal services	\$14,277,667	\$ 14,682,988
Supplies	405,569	386,244
Professional services	917,515	860,400
Occupancy and utilities	1,664,984	1,670,853
Postage and delivery	935,280	859,969
Equipment service and rental	993,901	803,559
Expendable equipment	86,931	208,714
Miscellaneous	1,132,928	1,088,765
Depreciation	312,761	249,906
Total	\$20,727,536	\$20,811,398

# **Schedule of Payments to Consultants**

	 2008		2007
External auditor	\$ 123,400	\$	95,000
Internal auditor	111,105		90,166
Other auditing/consulting	68,465		67,863
Medical consultant	80,763		74,850
Legal services	35,831		36,606
Tax consultant	25,954		12,759
Actuary	289,917		244,435
Compensation and benefit consultants	23,534		41,208
Legislative and lobbying consultant	60,559		57,750
Public relations consultant	87,844		74,222
IT consultants	1,900		58,894
Other	 8,243		6,647
Total	\$ 917,515	\$	860,400

# **Schedule of Investment Expenses**

	2008	2007
Investment manager fees	\$53,397,060	\$62,107,437
Master trustee fees	258,750	277,500
Investment consultants	1,174,984	788,667
Investment legal fees	20,410	25,002
Miscellaneous	79,054	71,731
Total	\$54,930,258	\$63,270,337

A schedule of investment related fees can be found in the Investment Section.



# Investments 2008

nvestment Consultant's Report	41
Master Trustee's Report	43
nvestment Consultants	44
nvestment Policies	46
Returns by Asset Class	50
nvestment Portfolio Summary	51
nvestment Portfolio Charts	52
Asset Allocation	53
Ten Largest Holdings	54
Domestic Brokerage Commissions	55
nternational Brokerage Commissions	56
Schedule of Investment Fees	57

# Envision...



... navigating through your community in the dark.

What if all the street lights went out? Thanks to

IMRF employers, Illinois residents can find their
way home.

# **ENNISKNUPP**

May 11, 2009

The Board of Trustees
The Executive Director
Illinois Municipal Retirement Fund
2211 York Road, Suite 500
Oak Brook, IL 60523

Dear Trustees and Executive Director:

Ennis Knupp + Associates is pleased to report the results of the Illinois Municipal Retirement Fund (IMRF) investment program for the calendar year 2008.

The 2008 calendar year saw dramatic declines in the world equity markets and unprecedented illiquidity in the fixed income markets. The U.S. equity market as measured by the Dow Jones Wilshire 5000 Index returned -37.2%. The non-U.S. equity markets as measured by the MSCI All Country World ex-U.S. Index returned -45.5%. The U.S. fixed income market rose 5.2% as measured by the Barclays Capital Aggregate Bond Index largely on the strength of the U.S. government bond sector.

The Illinois Municipal Retirement Fund reported total net assets held in trust for pension benefits of \$18.0 billion at year end. This represented a decrease of approximately \$6.2 billion from December 31, 2007.

The Total Fund returned –24.8% during 2008, which trailed the Total Fund Benchmark by 3.7%. The Total Fund Benchmark is composed of the individual asset class benchmarks in the same proportion as the target asset class allocations<sup>1</sup>. The Total Fund ranked in the 34th percentile in the Mellon Analytical Services (MAS) Public Fund Universe for the one-year period which placed the results in the top one-third of the universe. (Note that plan sponsor type universes may include funds that have widely differing asset allocation structures making comparisons inconclusive and should only be used as a point of interest rather than for an evaluation of results.) The performance of the Total Fund can be attributed to the extreme illiquidity in the fixed income markets and the associated reactions in the equity markets. The results of this single, one-year period had a substantial impact on longer term results.

Ennis Knupp + Associates 10 South Riverside Plaza, Suite 1600 Chicago, Illinois 60606-3709 vox 312 715 1700 fax 312 715 1952 www.ennisknupp.com



<sup>&</sup>lt;sup>1</sup> As of December 31, 2008, the Total Fund Benchmark consisted of 39% of the DJ Wilshire 5000 Index, 36% of the Barclays Capital Aggregate Bond Index, 15% of the MSCI AC World ex-U.S. Index, 4% of the NCREIF + 1% Index, 5% of the Alternatives Custom Benchmark, and 1% of the Citigroup 90-Day T-Bill Index.



It should be noted that a study of the relationship of the underlying liabilities to the investments was conducted during the last half of 2008 resulting in an overall increase in the equity asset allocation. Market conditions substantially limited rebalancing to the new asset allocation targets, therefore the legacy Total Fund Benchmark weights were used in performance comparisons for the fourth quarter and calendar year 2008.

The U.S. equity portfolio, which has a current target allocation of 38%, declined 38.6%% for the year ending December 31, 2008, underperforming the Dow Jones Wilshire 5000 Index by 1.4%. Each of the sub-portfolios declined in absolute terms. Only the large cap growth component outperformed its respective benchmark. Relative performance for the U.S. equity portfolio over the trailing five- and ten-year periods has been favorable.

The non-U.S. equity portfolio declined 46.4% over the one-year period and underperformed the MSCI All-Country World ex-U.S. Index by 80 basis points. The non-U.S. equity portfolio, which has a current target allocation of 20%, is broadly invested and includes a dedicated allocation to international small cap stocks and emerging markets. Only the value and emerging markets portfolio components outperformed their respective benchmarks. Performance for the non-U.S. equity portfolio compared to its index over the trailing ten-year period has been very favorable.

The Total Fund's fixed income portfolio return of -1.9% lagged the return of the Barclays Capital Aggregate Bond Index by 7.1%. The fixed income portfolio has a current target allocation of 29%. The fixed income portfolio was well-diversified including dedicated investments in high yield securities and core plus type strategies. While suffering a dramatic decline on an absolute basis, only the high yield component of the portfolio had a return comparable its benchmark. All of the other fixed income sub-portfolios fell behind their respective benchmarks, including the index portfolio. Despite underperforming the Index over the trailing periods, the fixed income portfolio's performance relative to peers over the three- and five-year periods was favorable.

Investment measurements and comparisons have been made using standard performance evaluation methods, and results are presented in a manner consistent with the investment industry in general and public pension funds in particular. Rates of return were determined using a modified time-weighted return calculation.

Sincerely,

Kristine L. Ford, CFA

**Principal** 



The Northern Trust Company 50 South LaSalle Street Chicago, Illinois 60603 (312) 630-6000



# Northern Trust

February 27, 2009

Board of Trustees and Executive Director Illinois Municipal Retirement Fund 2211 York Road Oak Brook, IL 60521-2374

To the Board of Trustees and the Executive Director

The Northern Trust Company as Master Trustee has provided detailed financial reports of all investments, receipts, disbursements, purchases and sales of securities and other transactions pertinent to the Fund for the period January 1, 2008, through December 31, 2008. Also, a statement of assets together with their fair market value was provided, showing the properties held as of December 31, 2008. The Northern Trust Company certifies that the statements contained therein are fairly presented and are true and accurate.

In addition to the custody of the assets, The Northern Trust Company provided and will continue to provide the following services as Master Trustee:

- 1. Receive and hold all amounts paid to the Trust Fund by the Board of Trustees.
- Accept and deliver securities in accordance with the instructions of appointed Investment Managers.
- 3. Collect dividends and registered interest payments.
- 4. Collect matured or called securities and coupons.
- 5. Securities Lending.
- Invest cash balances held from time to time in the individual investment management accounts in short term, cash equivalent securities.
- Exercise rights of ownership in accordance with pre-described jurisdiction of stock subscriptions and conversion rights.
- 8. Hold securities in the name of the Master Trust or nominee form.
- 9. Employ agents with the consent of the Board of Trustees.
- 10. Provide disbursement and security fail float income.
- 11. Checking Accounts.
- 12. On-line Trust and Banking reporting.

THE NORTHERN TRUST COMPANY

By: Buchard Z. Deeter
Richard L. Deeter
Vice President



# Investments

#### **Investment Consultants**

#### **Master Trustee**

The Northern Trust Company Richard L. Deeter, Vice President Chicago, Illinois

#### **Performance Evaluation**

Ennis Knupp + Associates Kristine L. Ford, Principal Chicago, Illinois

#### **Investment Consultant**

Ennis Knupp + Associates Kristine L. Ford, Principal Chicago, Illinois

# **Trust Custody and Security Lending Consultant**

**Callan Associates, Inc.**Virgilio Abesamis III, Principal San Francisco, California

#### **Investment Managers**

Abbott Capital Management, LLC New York, New York

Adams Street Partners, LLC Chicago, Illinois

Alliance Capital Management, L.P. Chicago, Illinois

**Ambassador Capital Management** Detroit, Michigan

American Value Partners
Real Estate Investment Company
Los Angeles, California

**Apex Capital Management, Inc.** Dayton, Ohio

**Arrowstreet Capital, L.P.** Cambridge, Massachusetts

Atlanta Life Investment Advisors Atlanta, Georgia

Aurora Investment Management Chicago, Illinois

AXA Rosenberg Investment Management, LLC Orinda, California

**BlackRock Financial Management, Inc.**New York, New York

BlackRock Real Estate Florham Park, New Jersey

Black Knight Asset Management, LLC Washington, D.C.

Blue Creek Investment Partners

Huntsville, Alabama

**Brandes Investment Partners, L.P.** San Diego, California

**Brown Capital Management, Inc.** Baltimore, Maryland

**Buford, Dickson, Harper & Sparrow, Inc.** St. Louis, Missouri

Channing Capital Management, LLC Chicago, Illinois

Copper Rock Capital Partners Boston, Massachusetts

Cordillera Asset Management Denver, Colorado

Cozad/Westchester Agricultural Asset Management Champaign, Illinois

Cypress Asset Management Carmel, California

**Denali Advisors, LLC** San Diego, California

**Dimensional Fund Advisors** Santa Monica, California

**Dodge & Cox Investment Managers** San Francisco, California

**Dune Capital Management, L.P.** New York, New York

**EARNEST Partners, LLC** Atlanta, Georgia

EH Williams Capital Management, LLC New York. New York

Forest Investment Associates Atlanta, Georgia

Fortaleza Asset Management, Inc. Chicago, Illinois

Frontier Capital Management Co. Boston, Massachusetts



Genesis Asset Managers International, Ltd.

London, England

GlobeFlex Capital, L.P.

San Diego, California

Grosvenor Capital Management, L.P.

Chicago, Illinois

GW Capital, Inc.

Bellevue, Washington

Harris Investment Management, Inc.

Chicago, Illinois

**Holland Capital Management** 

Chicago, Illinois

**Investment Counselors of Maryland, LLC** 

Baltimore, Maryland

Lazard Frères Real Estate Investors, LLC

New York, New York

LM Capital Group, LLC

San Diego, California

**LSV Asset Management** 

Chicago, Illinois

Lynmar Capital Group, Inc.

Marlton, New Jersey

MacKay Shields, LLC

New York, New York

McKinley Capital Management, Inc.

Anchorage, Alaska

Mesirow Advanced Strategies, Inc.

Chicago, Illinois

Morgan Stanley

New York, New York

Muller & Monroe Asset Management, LLC

Chicago, Illinois

**New Century Advisors** 

Bethesda, Maryland

Northern Trust Investments, N.A.

Chicago, Illinois

**Olympus Real Estate Corporation** 

Dallas, Texas

Palisades Investment Partners, LLC

Santa Monica, California

Pantheon Ventures, Inc.

San Francisco, California

Paradigm Asset Management Co., LLC

New York, New York

Permira Advisors, Ltd.

London, England

Piedmont Investment Advisors, LLC

Durham, North Carolina

**Profit Investment Management** 

Silver Spring, Maryland

**Progress Investment Management Company** 

San Francisco, California

**Prudential Investment Management** 

Parsippany, New Jersey

**Pugh Capital Management** 

Seattle, Washington

**Pyramis Global Advisors** 

Boston, Massachusetts

**Rockwood Capital, LLC** 

White Plains, New York

Rothschild Realty Managers, LLC

New York, New York

RREEF Alternative Investments

New York, New York

Sands Capital Management, LLC

Arlington, Virginia

Security Capital Markets Group, Inc.

Santa Fe, New Mexico

**Sentinel Real Estate Corporation** 

New York, New York

**TA Associates Realty** 

Boston, Massachusetts

Taplin, Canida & Habacht

Miami, Florida

**Wall Street Associates** 

La Jolla, California

**Western Asset Management Company** 

Pasadena, California

William Blair & Company

Chicago, Illinois



# **Investments**

#### **Investment Policies**

The Board of Trustees, operating within the prudent man framework, has adopted the following investment objectives and guidelines. The objectives and guidelines presented here are intended to be summarizations. Specific contractual objectives and guidelines are in effect for individual investment managers.

#### A. Investment Objectives

- 1. To diversify the investment portfolio so as to optimize investment returns.
- 2. To set investment and actuarial policies that assure the adequate accumulation of assets and maintain a reasonable funded status.
- 3. To achieve rates of return greater than the current actuarial investment assumption of 7.5 percent.
- 4. To achieve rates of return consistent with expectations for each asset class used, without significantly changing the expected risk profile of the asset class or the investment portfolio.
- 5. To achieve in U.S. equities a total return that exceeds the total return of the Dow Jones Wilshire 5000 Index. In addition, the Board expects to earn a minimum of 5 percent in excess of inflation over moving five-year periods.
- 6. To achieve in international equities a total return that exceeds the total return of the Morgan Stanley Capital International, All Country World Index Ex-US (MSCI ACWI-Ex U.S.). In addition, the Board expects to earn a minimum of 5 percent in excess of inflation over moving five-year periods.
- 7. To achieve in fixed income securities a total return that exceeds the total return of the Barclays Aggregate Bond Index. In addition, the Board expects to earn a minimum of 2 percent in excess of inflation over moving five-year periods.
- 8. To achieve in equity real estate investments a return that exceeds the National Council of Real Estate Investment Fiduciaries Property Index (NPI) by 1 percent over moving three-year periods.
- 9. To achieve in alternative investments a return equal to 150 percent of the expected equity return over moving five-year periods.
- 10. To achieve in internally managed short-term securities relative performance better than 30-day U.S. Treasury Bills.

#### B. Proxy Voting Guidelines

The Board of Trustees of the Illinois Municipal Retirement Fund (IMRF) recognizes its fiduciary responsibility to prudently manage the assets of the Fund. The assets include common stock in many different companies and, as a shareowner, the Board also owns proxy voting rights. The Board acknowledges that it not only has a right to vote proxies, but also a duty to vote them. Proxies have economic value and, therefore, the Board has the duty to prudently oversee the management of them as it does all other Fund assets.

The Board shall vote proxies in accordance with the exclusive benefit rule which requires the Board to act solely in the economic interest of the Fund's members and beneficiaries.

Generally, proxies related to corporate governance shall be voted in favor of shareholder-sponsored proposals requiring corporate boards to act in the best interests of shareholders. Proxies related to director, executive, and employee compensation shall be voted in favor of compensation plans that motivate directors, executives, and employees to achieve high performance for the long-term benefits of all shareowners. Proxies related to takeover defenses shall be voted in favor of proposals allowing

shareholders to vote on poison pills and golden parachutes. Proxies related to capital structure issues shall be voted in favor of proposals requiring shareowner approval for reasonable share increases needed for business purposes. Proxies related to mergers, acquisitions, and corporate restructuring will be voted on a case-by-case basis. Proxies related to routine management issues shall generally be voted in accordance with management's view on such issues. In keeping with the Board's fiduciary duty to act solely in the economic interest of the Fund, and because empirical evidence is inconclusive about whether all social and political proposals enhance shareowner value, IMRF will abstain from voting on such proposals.

## C. Domestic Equity Investment Guidelines

- 1. The domestic equity portfolio as a whole shall be constructed on four fundamental principles: diversification, quality, growth and value.
- 2. Generally, no individual security shall comprise more than 5 percent of the total portfolio at market value.
- 3. The total portfolio shall generally not hold more than 5 percent of the outstanding shares of any one company.
- 4. Holdings of any one issuer, at the time of purchase, shall generally be limited to not more than 15 percent of a manager's portfolio market value.
- 5. Sector exposure in the total portfolio shall generally not differ by more than 5 percentage points from the sector exposure of the Dow Jones Wilshire 5000.
- 6. Domestic equity managers must invest in equity securities that are listed on principal U.S. exchanges or traded over the counter. ADRs of foreign companies are permissible.

#### D. International Equity Investment Guidelines

- 1. The international equity portfolio as a whole shall be constructed on four fundamental principles: diversification, quality, growth and value.
- 2. Generally, no individual security shall comprise more than 6 percent of the total portfolio at market value.
- 3. The total portfolio shall generally not hold more than 5 percent of the outstanding shares of any one company.
- 4. Holdings of any one issuer, at the time of purchase, shall generally be limited to a maximum of 8 percent of a manager's portfolio market value.
- 5. Sector exposure in the portfolio shall not exceed the higher of 25 percent or two times the benchmark weighting at market value.
- 6. Country exposure in the portfolio shall not exceed the higher of 25 percent or two times the benchmark weighting at market value.
- 7. International equity managers shall generally invest in equity securities of companies domiciled outside of the U.S.
- 8. Investments in emerging market securities will not exceed 25 percent of the total portfolio at market value. (This guideline was eliminated in January 2009.)
- 9. International equity managers may engage in various transactions to hedge currency. Forward contracts, futures and options may be used for currency hedging purposes. Currency trading may not be used for speculative purposes.



# **Investments**

#### E. Fixed Income Investment Guidelines

- 1. Bonds, notes or other obligations of indebtedness issued or guaranteed by the U.S. government, its agencies or instrumentalities, are permissible investments and may be used without restrictions.
- 2. The average credit quality of the total portfolio will be investment grade.
- 3. Debt obligations of any single U.S. corporation shall generally be limited to a maximum of 5 percent of the total portfolio market value.
- 4. Generally, no more than 30 percent of an investment manager's assets at market value may be invested in securities rated below investment grade at the time of purchase. High yield bond managers are not subject to this restriction.
- 5. Debt obligations of any U.S. industry shall generally be limited to no more than 25 percent of the total portfolio at market value.
- 6. Bonds or other debt obligations of foreign countries and corporations payable in U.S. and in non-U.S. funds are authorized, but in general will not exceed, 15 percent of total portfolio.
- 7. The total portfolio shall have an effective duration range between 80 -120 percent of the benchmark index.
- 8. Private placements are authorized by the Board on an individual manager basis.
- The use of swaps, exchange-traded financial futures, exchange-traded options on financial futures, and over-the-counter
  options are subject to individual manager guidelines. Leverage is not allowed except as permitted for rolling mortgage passthrough securities.
- 10. No assets shall be committed to short sale contracts.

# F. Equity Real Estate Investment Guidelines

The real estate asset class investments will consist of equity ownership of privately held commercial real estate. Non-equity investments should not exceed 15 percent. Investments in publicly traded real estate securities will not exceed 20 percent. Investments will not be made in vehicles who invest solely in single family residential real estate or in real estate debt. The portfolio will be diversified by:

- 1. Property type: the majority of the investments will be allocated to the primary sectors of the NPI Index.
- 2. Geography: within the U.S., no more than 20 percent of the asset class will reside within one metropolitan statistical area. (This guideline was changed to  $\pm$  50 percent of the NPI across the geographic spectrum in January 2009.)
- 3. Life cycle: 60 to 80 percent of the assets will be invested in core properties (at least 80 percent leased/occupied and less than 20 percent in development or restructuring).
- 4. Individual investment: no individual property, as measured by gross asset value, shall exceed 10 percent of the real estate portfolio for core properties and 5 percent for non-core properties.
- 5. Leverage: total asset class leverage will be kept below 50 percent loan to value. Individual account limits will be kept below 80 percent.
- 6. Liquidity: at least 20 percent of the portfolio will be kept outside of closed end funds.





The Alternative Investment Portfolio will consist of venture capital, buyout, mezzanine, special situation, timber, agriculture, and absolute return investments. The investments will be made for long-term returns, generally through the use of limited partnership vehicles, separate account vehicles and commingled funds. Investments will be diversified in a manner that will broaden the portfolio exposure to a wide range of opportunities and provide a means of controlling the inherent risks of new and different investment areas.

#### H. Short-Term Investment Guidelines

Permissible short-term investments are U.S. Treasury Bills and Notes, high-grade commercial paper, repurchase agreements, banker's acceptances, and certificates of deposit. Commercial paper investments shall be made in instruments rated "A-2" or "P-2" or better as defined by a recognized rating service. Comparable ratings are required for banker's acceptances and certificates of deposit. No more than \$20 million of current market value shall be invested in the securities of any one issuer, with the exception of the U.S. government and its agencies.



# Investments

# **Returns by Asset Class**

Periods ending December 31

							Annualized	
	2008	2007	2006	2005	2004	3 Yrs	5 Yrs	10 Yrs
Total Fund								
Time-Weighted Returns								
IMRF	-24.81%	8.52%	13.87%	8.71%	12.38%	-2.42%	2.57%	3.92%
CPI (Inflation)	0.09%	4.08%	2.54%	3.42%	3.26%	2.23%	2.67%	2.52%
Equities - U.S.	00.000/	<b>7</b> 400/	10.010/	0.040/	4.4.4.07	0.400/	4.070/	0.700/
IMRF	-38.62%	7.13%	13.91%	8.94%	14.44%	-9.19%	-1.37%	0.78%
Dow Jones Wilshire 5000	-37.23%	5.62%	15.77%	6.39%	12.62%	-8.44%	-1.69%	-0.64%
Russell 2000	-33.79%	-1.57%	18.35%	4.55%	18.33%	-8.29%	-0.93%	3.02%
S&P 500	-37.00%	5.50%	15.80%	4.91%	10.88%	-8.36%	-2.19%	-1.38%
Equities - International								
IMRF	-46.35%	14.85%	27.67%	18.00%	22.24%	-7.66%	2.59%	4.68%
MSCI ACWI Ex-U.S.	-45.53%	16.66%	26.65%	16.62%	21.36%	-6.98%	2.56%	1.90%
MSCI EAFE	-43.38%	11.17%	26.34%	13.54%	20.69%	-7.35%	1.66%	0.78%
	.0.0070	,	20.0 . 70	. 0.0 . 70	20.0070	. 100 / 0	110070	0070
Fixed Income								
IMRF	-1.89%	5.67%	5.60%	2.70%	5.51%	3.06%	3.47%	4.84%
Barclays Aggregate	5.24%	6.97%	4.33%	2.43%	4.34%	5.51%	4.65%	5.63%
Barclays Government/Credit	5.70%	7.23%	3.78%	2.37%	4.21%	5.56%	4.64%	5.64%
Merrill Lynch High Yield	-26.21%	2.17%	11.64%	2.83%	10.76%	-5.59%	-0.84%	2.27%
Real Estate								
IMRF	-3.75%	9.27%	24.88%	10.46%	10.09%	9.51%	9.82%	8.98%
NCREIF Property	-6.46%	15.84%	16.59%	20.06%	14.49%	8.10%	11.67%	10.48%
All and the second								
Alternative Investments IMRF	-8.82%	19.87%	14.43%	19.00%	11.10%	7.74%	10.59%	9.50%
IIVII 1I	<b>-</b> 0.02 /0	13.07 /0	14.43 /0	13.00 /0	11.10/0	1.14/0	10.53/0	3.50 /0
Cash & Cash Equivalents								
IMRF	-19.17%	10.84%	9.83%	7.69%	6.00%	-0.54%	2.35%	4.75%
U.S. Treasury Bills	1.20%	4.00%	3.90%	3.00%	1.30%	3.00%	2.50%	2.80%
•								

These investment results are calculated and presented using standard performance evaluation methods in a manner consistent with the investment industry in general and public pension funds in particular. Rates of return were determined using a modified time-weighted return calculation.



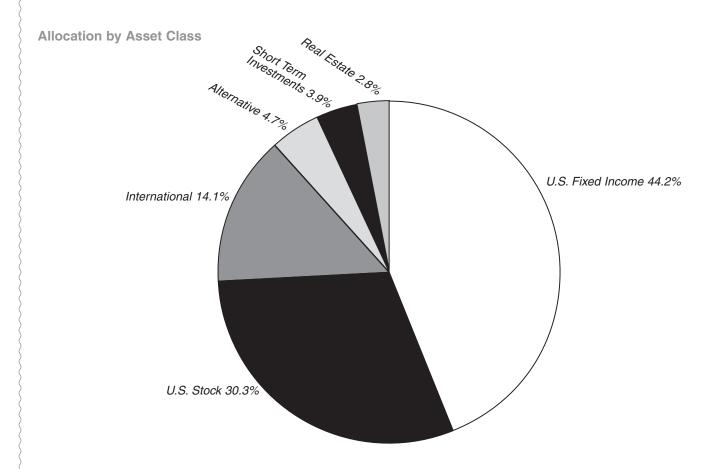
Schedule I Investment Portfolio Summary

In Millions of Dollars

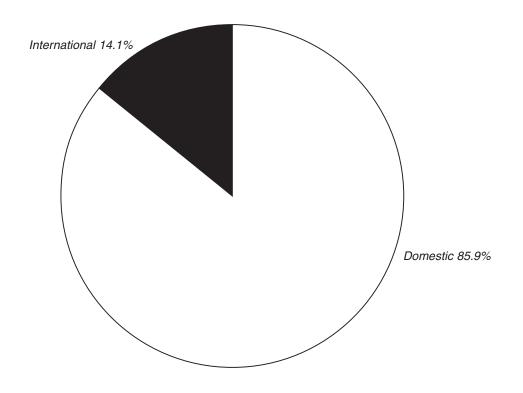
	December 31, 2008		December 31, 2007		
	Fair	Percent of Total	Fair	Percent of Total	
	Value	Fair Value	Value	Fair Value	
Fixed Income:					
Government & Agencies	\$ 2,667.5	14.5%	\$ 2,536.5	10.3%	
Corporate	2,213.3	12.0%	2,561.9	10.4%	
Index Funds	3,255.3	17.7%	3,134.3	12.7%	
Foreign	265.7	1.4%	382.9_	1.5%	
	8,401.8	45.6%	8,615.6	34.9%	
Stocks:					
U.S. Common & Preferred	4,381.8	23.8%	7,336.8	29.7%	
U.S. Stock Funds	1,194.3	6.5%	1,926.8	7.8%	
Foreign Common & Preferred	1,759.0	9.6%	2,948.6	11.9%	
Foreign Stock Funds	572.0	3.1%	1,525.9	6.2%	
	7,907.1	43.0%	13,738.1	55.6%	
Real Estate:					
Commingled Funds	318.4	1.8%	417.0	1.7%	
Directly Owned	188.0	1.0%_	207.3_	0.8%_	
	506.4_	2.8%_	624.3	2.5%	
Alternative Investments					
Commingled Funds	741.2	4.0%	822.7	3.3%	
Timber and Agricultural	131.9_	0.7%_	118.1_	0.5%_	
	873.1_	4.7%	940.8	3.8%_	
Short-Term Investments	724.4	3.9%	788.5	3.2%	
Total Portfolio	\$18,412.8	100.0%	\$24,707.3	100.0%	



# Investment Portfolio as of December 31, 2008



# **Total Investments by Region**





**Asset Allocation** 

Last Five Years

		Fair Valu	e as a Percent o	of Portfolio	
	2008	2007	2006	2005	2004
Fixed Income	14.50/	10.00/	10.70/	44 00/	44 70/
U.S. Government & Agencies	14.5%	10.3%	10.7%	11.8%	11.7%
Corporate	12.0%	10.4%	11.8%	9.2%	8.5%
Index Fund	17.7%	12.7%	9.4%	9.3%	9.9%
Foreign	1.4%_	1.5%	1.6%	1.6%	1.9%
	45.6%	34.9%	33.5%	31.9%	32.0%
Stocks					
U.S. Common & Preferred	23.8%	29.7%	30.5%	29.9%	31.2%
U.S. Stock Funds	6.5%	7.8%	10.1%	10.8%	11.2%
Foreign Common & Preferred	9.6%	11.9%	13.1%	13.7%	12.3%
Foreign Stock Funds	3.1%	6.2%	4.1%	4.5%	4.8%
	43.0%	55.6%	57.8%	58.9%	_ 59.5%
Real Estate					
Commingled Funds	1.8%	1.7%	1.4%	1.6%	1.7%
Directly Owned	1.0%	0.8%	1.0%	1.1%	1.0%
	2.8%	2.5%	2.4%	2.7%	2.7%
Alternative Investments					
Commingled Funds	4.0%	3.3%	3.2%	3.1%	3.1%
Timber and Agricultural	0.7%	0.5%	0.6%	0.8%	0.7%
	4.7%	3.8%	3.8%	3.9%	3.8%
Short-Term Investments	3.9%	3.2%	2.5%	2.6%	2.0%
Total Portfolio	100.0%	100.0%	100.0%	100.0%	100.0%





# **Ten Largest Fixed Income Investment Holdings**

Excludes Commingled Funds and Short-Term Investments

		Percent
	Market	of Total
	Value	Invested Market*
FNMA 5.00% Due 1/01/2038	\$250,129,810	1.35%
FNMA 4.50% Due 2/01/2038	88,999,268	0.48%
FHLMC 5.50% Due 4/01/2038	70,878,783	0.38%
FNMA 5.50% Due 2/01/2023	62,396,000	0.34%
FHLMC 5.50% Due 7/01/2038	47,644,826	0.26%
FNMA Pool #745275 5.00% Due 2/01/2036	46,634,560	0.25%
FNMA 5.50% Due 12/01/2023	39,809,338	0.22%
FHLMC 5.00% Due 1/15/2038	37,094,063	0.20%
GMNA 6.50% Due 1/01/2038	36,638,605	0.20%
FHLB 4.50% Due 10/09/2009	36,259,414	0.20%
	\$716,484,667	3.88%

# **Ten Largest Equity Investment Holdings**

Excludes Commingled Funds

	Market Value	Percent of Total Invested Market*
Exxon Mobil	\$129,694,053	0.70%
AT&T	73,923,129	0.40%
Chevron	68,825,017	0.37%
Hewlett Packard	65,106,655	0.35%
Google	64,686,489	0.35%
WalMart	64,286,188	0.35%
Apple	60,111,408	0.33%
Proctor & Gamble	58,314,373	0.32%
JP Morgan Chase	56,754,914	0.31%
General Electric	52,893,648	0.29%
	\$694,595,874	3.77%

A complete listing of investments is available upon request.



<sup>\*</sup>Total Invested Market is from Asset Listing before Disposition Costs.

# Investments

# **Schedule of 2008 Domestic Brokerage Commissions**

In order of commissions received

Broker Name	Shares	Commissions	Per Share
Loop Capital Markets/Broadcort Capital	10,273,895	\$ 378,017	\$0.037
Merrill Lynch Pierce Fenner & Smith*	9,685,527	294,624	0.030
Lynch Jones & Ryan*	6,114,855	278,972	0.046
Credit Suisse First Boston	10,100,244	243,004	0.024
UBS/Warburg Securities LLC	7,471,693	202,570	0.027
Goldman Sachs & Company	6,283,801	189,237	0.030
Cabrera Capital Markets, Inc.	4,122,962	168,055	0.041
J. P. Morgan Securities Inc.	4,676,234	150,378	0.032
Pacific American Securities LLC	4,263,479	148,498	0.035
Instinet	3,742,821	144,631	0.039
Citigroup Global Markets Inc./Smith Barney	5,629,298	125,018	0.022
M Ramsey King Securities	2,674,976	110,910	0.041
Lehman Brothers Inc.*	4,248,706	102,383	0.024
CL King & Associates	2,118,093	96,337	0.045
BNY ESI Securities Co.	3,290,569	88,857	0.027
Investment Technology Group Inc.	5,592,563	82,859	0.015
Cap Institutional Services Inc.	2,744,230	80,274	0.029
Jefferies & Co.	2,006,892	77,234	0.038
Liquidnet Inc.	3,576,965	75,855	0.021
Deutsche Bank Securities Inc.	2,238,416	74,359	0.033
MR Beal and Company	1,571,644	65,974	0.042
Thinkequity Partners LLC	1,339,915	59,898	0.045
Williams Capital Group LP	1,756,117	58,790	0.033
Bear Stearns	1,426,568	58,364	0.041
Cantor Fitzgerald & Co.	1,838,202	57,430	0.031
Morgan Stanley & Co. Inc.	1,837,649	56,731	0.031
Thomas Weisel Partners	1,293,597	51,905	0.040
William Blair & Co.	1,163,743	51,546	0.044
Morgan Keegan and Company	1,116,433	48,175	0.043
Adams Harkness & Hill, Inc.	1,081,952	46,009	0.043
Other Brokers	39,923,891	1,478,271	0.037
Total	155,205,930	\$5,145,165	\$0.033

<sup>\*</sup>Commission recapture broker

Commissions in US dollar terms





# Schedule of 2008 International Brokerage Commissions

In order of commissions received

Broker Name	Shares	Commissions	Per Share
Pershing Securities	31,388,487	\$ 576,121	\$0.018
Morgan Stanley & Co. Inc.	39,867,298	436,945	0.011
J. P. Morgan	59,102,342	329,823	0.006
Instinet	44,490,405	308,699	0.007
Merrill Lynch & Co. Inc.*	21,583,170	292,586	0.014
Credit Suisse	38,420,032	263,094	0.007
UBS AG	14,515,210	186,294	0.013
Goldman Sachs & Co.	22,439,838	182,344	0.008
Citigroup Global Markets Inc.	29,545,764	146,133	0.005
Societe Generale	23,588,258	130,166	0.006
Credit Agricole	5,691,907	121,622	0.021
Bear Stearns	24,890,402	121,287	0.005
Macquaire Bank Limited	20,854,373	120,152	0.006
Lehman Brothers Inc.	7,606,661	118,183	0.016
Nomura Securities	11,257,945	98,359	0.009
Credit Lyonnais	15,233,280	92,917	0.006
Deutsche Bank	14,583,847	91,366	0.006
Jefferies & Co.	5,322,101	63,190	0.012
Banque Paribas	9,091,098	59,364	0.007
Donaldson Lufkin and Jenrette Securities	1,526,755	57,834	0.038
Investment Technology Group	17,902,106	51,867	0.003
Cazenove & Co.	8,148,002	49,021	0.006
Dresdner Kleinwort Wasserstein Securities	2,995,377	41,638	0.014
Brockhouse & Cooper	7,762,360	39,813	0.005
Cabrera Capital Markets	6,916,001	32,173	0.005
ABN Amro	3,257,021	27,850	0.009
Execution Ltd	703,175	23,191	0.033
J. P. Morgan	641,543	22,974	0.036
Kepler Equities	330,336	22,457	0.068
Man Financial Ltd	3,004,124	21,777	0.007
Other Brokers	43,574,199	491,102_	0.011
Total	536,233,417	\$4,620,342	\$0.009

<sup>\*</sup>Commission recapture broker

Commissions in U.S. dollar terms





	2008 Fees	2008 Assets under management at year end (in thousands)*	Basis Points	2007 Fees	2007 Assets under management at year end (in thousands)*	Basis Points
		(III tilododildo)			(III tillododilido)	
Investment manager fees						
Fixed income managers	\$ 6,801,367	\$ 7,572,270	9	\$ 7,414,985	\$ 7,574,297	10
Stock managers	18,052,684	5,688,869	32	24,972,585	9,506,399	26
International managers	15,409,067	3,307,298	47	16,548,292	5,488,714	30
Real estate managers	6,860,558	507,104	135	4,779,507	635,871	75
Alternative Investment managers	6,273,384	891,474	70	8,392,068	959,576	87
	53,397,060	\$17,967,015		62,107,437	\$24,164,857	
Other investment fees						
Master trustee fees	258,750			277,500		
Investment consulting fees	1,174,984			788,667		
Total investment fees	54,830,794			63,173,604		
Non-fee investment expenses	99,464			96,733		
Total direct investment expenses	\$54,930,258			\$63,270,337		
Securities lending fees						
Rebated earnings	\$43,359,132			\$147,978,994		
Bank fees and commissions	2,324,415			2,205,451		
	\$45,683,547			\$150,184,445		

<sup>\*</sup>Assets under management include accrued investment income and unsettled trades.





This page intentionally left blank



# Actuarial 2008

Actuarial Report	.60
Summary of Actuarial Assumptions	.62
Solvency Test	.63
Participating Member Statistics	.63
Schedule of Adds and Removals from Rolls	.64
Contribution Rates	.65
Actuarial Balance Sheet	.66
Analysis of Under Funded Actuarial Liability	.66
Derivation of Experience Gain (Loss)	.67
Summary of Benefits	.68

# Travel...



... down a road built and maintained by IMRF employers, expertly measured, paved and marked for safety; designed in conjunction with city/county planners, accounting for the green, tree-lined view along the way.



Gabriel Roeder Smith & Company Consultants & Actuaries

One Towne Square Suite 800 Southfield, MI 48076-3723 248.799.9000 phone 248.799.9020 fax www.gabrielroeder.com

May 7, 2009

Board of Trustees Illinois Municipal Retirement Fund 2211 York Road, Suite 500 Oak Brook, Illinois 60523-2337

Dear Board Members:

The basic financial objective of the Illinois Municipal Retirement Fund (IMRF) is to establish and receive contributions which:

- when expressed in terms of percents of active member payroll will remain approximately level from generation to generation, and
- when combined with present assets and future investment returns will be sufficient to meet the financial obligations of IMRF employers to present and future retirees and beneficiaries.

Actuarial valuations are performed annually to assess the plan's progress toward meeting its financial objective. The valuation process develops contribution rates that are sufficient to fund the plan's current cost (i.e., the costs assigned by the valuation method to the year of service about to be rendered), as well as to fund unfunded actuarial accrued liabilities as a level percent of active member payroll over a finite period. The most recent valuations were completed based upon population data, asset data, and plan provisions as of December 31, 2008.

The plan administrative staff provides the actuary with data for the actuarial valuation. The actuary relies on the data after reviewing it for internal and year-to-year consistency. The actuary summarizes and tabulates population data in order to analyze longer-term trends. The Plan's external auditor also audits the actuarial data annually. The actuary prepared the following supporting schedules for the Comprehensive Annual Financial Report:

Schedule of Funding Progress

Solvency Test

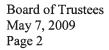
Actuarial Balance Sheet

Analysis of Unfunded Liability

Gain and Loss Analysis

Assets are valued on a market related basis that recognizes each year's difference between actual and assumed investment return over a closed five-year period.





Actuarial valuations are based upon assumptions regarding future activity in specific risk areas including the rates of investment return and payroll growth, eligibility for the various classes of benefits, and longevity among retired lives. The Board adopts these assumptions after considering the advice of the actuary and other professionals. The assumptions and the methods comply with the requirements of Statement No. 25 of the Governmental Accounting Standards Board. Each actuarial valuation takes into account all prior differences between actual and assumed experience in each risk area and adjusts the contribution rates as needed. The December 31, 2008 valuations were based upon assumptions that were recommended in connection with a study of experience covering the 2005-2007 period. The next experience study will cover the period from January 1, 2008 to December 31, 2010.

Combined experience was unfavorable during 2008, producing an increase in contribution rates for many employers. This was primarily attributable to unfavorable investment performance.

All of the undersigned are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Based upon the results of the December 31, 2008 valuations, we are pleased to report to the Board that the Illinois Municipal Retirement System is meeting its basic financial objective and continues to operate in accordance with actuarial principles of level percent of payroll financing.

Respectfully submitted,

Ward Bri

Brian B. Murphy, FSA, EA, MAAA

Mark Buis, FSA, EA, MAAA

Gabriel Roeder Smith & Company





# Illinois Municipal Retirement Fund Brief Summary of Actuarial Assumptions Used in 2008 Valuations (Adopted as of December 31, 2007, except as noted below)

Investment Return 7.5% per annum, compounded annually, net of expenses (effective

December 31, 1991), including a wage inflation component of

4.0% and a real return component of 3.5%.

Payroll Growth 4.00% per annum, compounded annually. Membership is

assumed to remain constant.

Retirement Rates Rates varying by age and sex. See table below for sample values.

Mortality for Actives

Salary Increases

and Annuitants 1994 Group Annuity Mortality Table multiplied by 110% for

males and 1994 Group Annuity Mortality Table multiplied by 95% for females. The active tables were further modified to reflect IMRF experience. Among the active members, 80% of

males and 70% of females were assumed to be married.

Disability Graduated rates by age. See table below for sample values.

Separation and Graduated rates by age and service. See table below for sample

values.

Asset Valuation Method Market Related Value that reflects five-year averaging of

investment gains and losses.

Liability Valuation Method The Entry Age Actuarial Cost Method is applied on an aggregate

basis to determine plan liabilities. Gains and Losses become part

of unfunded liabilities.

	\$	Sample Proba				
	Active	Mortality	Pay Increase Next Year			
Age	Male	Female	Male Female		(6+ Yrs. Of Service)	
20	0.03%	0.01%	0.01%	0.00%	6.0%	
30	0.04%	0.02%	0.01%	0.01%	5.7%	
40	0.05%	0.04%	0.04%	0.02%	4.9%	
50	0.13%	0.07%	0.09%	0.04%	4.6%	
60	0.40%	0.22%	0.19%	0.12%	4.4%	
65	0.73%	0.43%	0.20%	0.14%	4.4%	

	Sepa	aration								
	Regular				Retirement					
	(8+ Yrs. Serv.)		SLEP	Reduced Early Normal Unreduced SLEP Service					Service	
Age	Male	Female	(7+ Yrs.)	Male	Female	Male	Female	(< 32 Yrs.)	(32+ Yrs.)	
30	4.7%	6.5%	3.7%	- %	-%	- %	- %	- %	-%	
35	3.8%	5.3%	2.2%	-	-	-	-	-	-	
40	3.0%	4.2%	1.8%	-	-	_	_	-	-	
45	2.5%	3.7%	1.8%	-	-	-	-	-	-	
50	2.3%	3.2%	1.8%	-	-	-	-	23.0%	55.0%	
55	-	-	-	7.5%	6.5%	35.0%	30.0%	23.0%	55.0%	
60	-	-	-	-	` -	12.0%	10.0%	8.0%	55.0%	
65	-	-	-	-	-	30.0%	25.0%	23.0%	55.0%	
70	-	-		-	-	20.0%	18.0%	100.0%	100.0%	





# **Solvency Test**

Last ten years

	Aggre	gate Actuarial Liabil	ities For		Portion of	f Actuarial L	₋iabilities	
	(1)	(2)	(3)		Covered by			
			<b>Active Members</b>			Assets		
Calendar	<b>Active Member</b>		(Employer	Actuarial				
Year	Contributions	Annuitants	Financed Portion)	Assets	(1)	(2)	(3)	
1999	\$ 2,258,628,401	\$ 4,915,467,275	\$ 5,830,927,617	\$ 13,520,192,111	100.0%	100.0%	108.8%	
2000	2,473,646,891	5,284,275,174	6,395,133,709	15,169,369,271	100.0%	100.0%	115.9%	
2001	2,708,833,984	5,613,708,283	6,995,975,308	16,305,022,254	100.0%	100.0%	114.1%	
2002	2,950,041,671	6,050,882,416	7,558,983,215	16,800,195,504	100.0%	100.0%	103.2%	
2003	3,186,234,066	6,674,490,186	8,105,379,199	17,529,890,818	100.0%	100.0%	94.6%	
2004	3,423,785,725	7,332,542,340	8,668,338,951	18,315,987,910	100.0%	100.0%	87.2%	
2005	3,688,148,208	7,966,135,229	9,160,777,415	19,698,401,285	100.0%	100.0%	87.8%	
2006	3,960,880,175	8,652,328,762	9,874,976,094	21,427,139,356	100.0%	100.0%	89.3%	
2007	4,248,399,825	9,400,832,984	10,572,310,907	23,274,361,198	100.0%	100.0%	91.0%	
2008	4,573,736,116	10,025,599,295	11,011,863,938	21,601,053,512	100.0%	100.0%	63.6%	

Total obligation and actuarial value of assets calculated by the actuary.

**Table I Participating Member Statistics** *Last ten years* 

Calendar Year	Total Salaries	Percent Increase in Total Salaries	Average Annual Salary	Percent Increase in Average Salary	Number of Participating Members	Average Attained Age	Average Years of Service
1999	\$ 3,952,129,535	6.9%	\$ 25,678	3.2%	155,517	44.4	8.6
2000	4,184,702,169	5.9%	26,514	3.3%	159,810	44.6	8.2
2001	4,503,092,615	7.6%	27,477	3.6%	164,845	44.9	8.3
2002	4,755,103,888	5.6%	28,582	4.0%	167,776	45.3	8.5
2003	4,944,767,495	4.0%	29,709	3.9%	167,952	45.7	8.8
2004	5,161,127,432	4.4%	30,899	4.0%	168,536	46.0	9.0
2005	5,374,585,943	4.1%	31,640	2.4%	170,928	46.3	9.1
2006	5,630,683,054	4.8%	32,535	2.8%	174,008	46.5	9.1
2007	5,931,443,117	5.3%	33,607	3.3%	177,783	46.6	9.5
2008	6,259,283,197	5.5%	34,655	3.1%	181,678	46.8	9.6

Source for salaries, average annual salary, attained age and average years of service is actuary report.





**Table II Schedule of Adds and Removals from Rolls** *Last ten years* 

Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

	Adde	ed to Rolls	Remove	d from Rolls	End o	of Year Rolls		% Increase
Calendar Year	Number	Annual Benefits	Number	Annual Benefits	Number	Annual Benefits	Average Annual Benefit	in Average Benefit
1999	4,854	\$ 53,330,772	2,795	\$ 13,682,958	68,331	\$ 451,411,565	\$ 6,606	6.3%
2000	4,406	45,664,981	2,875	14,034,136	69,862	483,042,410	6,914	4.7%
2001	4,576	50,181,969	3,006	15,106,461	71,432	518,117,918	7,253	4.9%
2002	4,896	59,379,384	2,968	16,313,114	73,360	561,184,188	7,650	5.5%
2003	5,378	73,056,745	2,963	17,193,231	75,775	617,047,702	8,143	6.4%
2004	5,542	77,466,919	3,075	18,886,006	78,242	675,628,615	8,635	6.0%
2005	5,768	76,887,679	3,291	20,705,563	80,719	731,810,731	9,066	5.0%
2006	5,885	85,515,147	3,219	21,441,076	83,385	795,884,802	9,545	5.3%
2007	6,218	91,831,041	3,241	22,262,632	86,362	865,453,211	10,021	5.0%
2008	6,000	94,526,796	3,408	23,956,030	88,954	936,023,977	10,523	5.0%

Schedule of Disabilitants Added to and Removed from Rolls

	Added to Rolls		Remove	Removed from Rolls		End of Year Rolls		% Increase
Calendar Year	Number	Annual Benefits	Number	Annual Benefits	Number	Annual Benefits	Average Annual Benefit	Average Benefit
1999	1,805	\$ 15,943,227	1,905	\$ 16,439,192	1,384	\$ 8,140,900	\$ 5,882	1.1%
2000	1,810	18,164,312	1,777	17,238,156	1,417	9,067,056	6,399	8.8%
2001	1,989	20,029,507	2,006	19,466,956	1,400	9,629,607	6,878	7.5%
2002	2,261	24,251,986	2,353	24,145,825	1,308	9,735,768	7,443	8.2%
2003	2,491	26,343,203	2,459	25,773,165	1,340	10,305,806	7,691	3.3%
2004	2,533	27,551,323	2,487	27,084,088	1,386	10,773,041	7,773	1.1%
2005	2,474	28,100,189	2,471	27,180,978	1,389	11,692,252	8,418	8.3%
2006	2,339	27,529,685	2,409	28,024,170	1,319	11,197,767	8,490	0.9%
2007	2,354	27,188,433	2,348	27,006,030	1,325	11,380,170	8,589	1.2%
2008	2,313	28,754,216	2,422	29,343,494	1,216	10,790,892	8,874	3.3%

**Actuarial** 

Table III **Average Employer Contribution Rates** Latest five years

		Prior		Supplemental	
Calendar	Normal	Service	Disability	Retirement	
Year	Cost	Cost	and Death	Benefit	Total
Regular members					
2006	7.64%	1.34%	0.44%	0.62%	10.04%
2007*	7.43%	1.23%	0.44%	0.62%	9.72%
2008	7.42%	1.09%	0.34%	0.62%	9.47%
2009	7.42%	0.90%	0.33%	0.62%	9.27%
2010*^	7.58%	3.37%	0.32%	0.62%	11.89%
Sheriff's Law Enfo	rcement Persor	nnel members (	(SLEP)		
2006	12.56%	4.62%	0.45%	0.62%	18.25%
2007*#	11.66%	5.69%	0.45%	0.62%	18.42%
2008	11.63%	6.73%	0.35%	0.62%	19.33%
2009	11.63%	6.07%	0.33%	0.62%	18.65%
2010*^	11.97%	8.72%	0.32%	0.62%	21.63%
Elected County Of	fficials (ECO) m	embers			
2006	18.01%	25.84%	0.43%	0.62%	44.90%
2007*	17.52%	22.72%	0.44%	0.62%	41.30%
2008	16.96%	23.88%	0.34%	0.62%	41.80%
2009	17.08%	24.75%	0.32%	0.62%	42.77%
2010*^	17.24%	25.39%	0.32%	0.62%	43.57%

<sup>\*</sup> Assumptions changed due to experience study.

**Table IV Participating Member Contribution Rates** Last ten years

Calendar	Regular IMRF			Sheriff's Law Enforcement Personnel				Elected County Officials			
Year	Normal	Survivor	Total	Normal	Survivor	SLEP	Total	Normal	Survivor	ECO	Total
1999	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2000	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2001	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2002	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2003	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2004	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2005	3.75%	0.75%	4.50%	3.75%	0.75%	2.00%	6.50%	3.75%	0.75%	3.00%	7.50%
2006	3.75%	0.75%	4.50%	3.75%	0.75%	3.00%*	7.50%	3.75%	0.75%	3.00%	7.50%
2007	3.75%	0.75%	4.50%	3.75%	0.75%	3.00%	7.50%	3.75%	0.75%	3.00%	7.50%
2008	3.75%	0.75%	4.50%	3.75%	0.75%	3.00%	7.50%	3.75%	0.75%	3.00%	7.50%

<sup>\*</sup> The SLEP enhancement percentage changed from 2.00% to 3.00% on June 1, 2006.



<sup>#</sup> Benefit change.

<sup>^</sup> Prior to impact of optional phase-in plan.



# **Actuarial Balance Sheet**

Under funded liability end of year

	Amount at December 31			
	2008	2007		
Sources of Funds				
Actuarial value of assets  Actuarial present value of future contributions:	\$21,601,053,512	\$23,274,361,198		
Member	2,513,789,585	2,388,796,062		
Employer Normal Costs	4,209,064,824	3,915,555,571		
Under Funded Actuarial Accrued Liability	4,010,145,837	947,182,503		
Total Sources	\$32,334,053,758	\$30,525,895,334		
Uses of Funds				
Retired members and beneficiaries	\$ 10,025,599,295	\$ 9,400,832,984		
Inactive members	2,407,885,516	2,290,663,386		
Active members	19,873,583,071	18,808,851,495		
Death and disability benefits	26,985,876	25,547,469		
	\$32,334,053,758	\$30,525,895,334		
Analysis of Under Funded Actuarial Liability				
	Amount at December 31			
	2008	2007		
Under funded liability beginning of year	\$ 947,182,518	\$1,061,045,675		
Assumed net (payments) during year	(76,633,210)	(79,428,524)		
Assumed interest (7.5 percent)	68,199,579	76,635,755		
Expected under (over) funded liability	938,748,887	1,058,252,906		
Decrease due to experience study	(310,603,307)			
Change due to investment performance	3,331,548,206	(305,773,221)		
Change due to other sources	50,452,051	194,702,833		

\$ 4,010,145,837

\$ 947,182,518



# **Derivation of Experience Gain (Loss)**

Type of Risk Area	(in millions	s) —	2007
Risks Related to Assumptions			
Economic Risk Areas Investment Return Pay Increases	\$ (3,331.5) 8.2	\$	305.8 (15.4)
Demographic Risk Areas Service Retirements Early Retirements Vested Deferred Retirements Death and Survivor Benefits Disability Benefits Terminated with Refund	2.4 (2.1) (40.8) 1.8 11.4 9.1		(8.4) (2.6) (35.3) 4.1 10.2 23.2
Impact of Triennial Experience Study	310.6		
Risks Not Related to Assumptions	(40.5)<1>	_	(170.5) <2>
Total Gain (or Loss) During Year	\$ (3,071.4)	\$	111.1

Regular actuarial valuations give information about the composite change in unfunded actuarial accrued liabilities—whether or not the liabilities are increasing or decreasing and by how much. The objective of a gain and loss analysis is to determine the portion of the change in actuarial condition (unfunded actuarial accrued liabilities) attributable to each risk area. The fact that actual experience differs from assumed experience is to be expected—the future cannot be predicted with 100 percent precision. The economic risk areas (particularly investment return and pay increases) are volatile. It is assumed that gains and losses will be in balance over a period of years, but sizable year to year fluctuations are common.

- <1> This is primarily due to rehires of former employees and actual reserve transfers for retirees being higher than the estimated reserve transfers. The remaining difference is due to data adjustments, new members joining IMRF, and retiree mortality.
- <2> This includes approximately \$40 million in unfunded liability attributable to changes in final average compensation or service for deferred members, \$50 million due to former employees who were rehired, and \$30 million due to actual reserve transfers for retirees being higher than the estimated reserve transfers.



# Actuarial

#### **Summary of Benefits**

This is a brief plan description of IMRF benefits. Additional conditions and restrictions may apply. A complete description is found in Article 7 of the Illinois Pension Code.

#### General

IMRF serves 2,940 employers including cities, villages, counties, school districts, townships and various special districts, such as parks, forest preserves and sanitary districts. Each employer contributes to separate accounts to provide future retirement benefits for its own employees.

Employees of these employers are required to participate if they work in an IMRF qualified position. An IMRF qualified position is one that is expected to equal or exceed the employer's annual hourly standard; the standard is either 600 or 1,000 hours a year.

IMRF has three benefit plans. The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs and selected police chiefs. Forest preserve districts may adopt the SLEP plan for their law enforcement personnel. Counties may adopt the Elected County Official (ECO) plan for their elected officials. After a county has adopted the ECO plan, participation is optional for the elected officials of that county. A county may opt out of the ECO plan. All remaining employees belong to the Regular plan.

Both the employee (member) and the employer contribute toward retirement benefits. Members contribute a percentage of their salary as established by the Pension Code. The percentage depends on the plan in which the member participates. Regular members contribute 4.5 percent. SLEP and ECO members contribute 7.5 percent. Members also have the option of making voluntary after-tax contributions up to 10% of their salary. Employer contribution rates are actuarially calculated annually for each employer. (Beginning in 2010, employers will be given the option to select a contribution rate less than the actuarial required contribution rate.) Employers pay most of the cost for member and survivor pensions and all of the cost for supplemental retirement, death and disability benefits.

#### Vesting

Members are vested for pension benefits when they have at least eight years of qualifying service credit. SLEP members are vested for a SLEP pension when they have at least 20 years of SLEP service credit. SLEP members with more than eight years of service but less than 20 years of SLEP service will receive a Regular pension. Revised ECO members (those who join the ECO plan after January 25, 2000) are vested with eight or more years of ECO service credit in the same elected county position. Revised ECO members with eight years of service but less than eight years in the same elected county office will receive a Regular pension.

## Refunds

Non-vested members who stop working for an IMRF employer can receive a lump sum refund of their IMRF member contributions. Vested members can receive a lump sum refund of their IMRF member contributions if they stop working for an IMRF employer prior to age 55. Vested members age 55 or older may receive separation refunds if the member rolls over the refund into another defined benefit retirement plan for the purpose of purchasing service credit.

Members who retire without an eligible spouse (married to the member at least one year before the member terminates IMRF participation) may receive a refund of their surviving spouse contributions with interest or an annuity.

If, upon a member's death, all of the member contributions with interest were not paid as a refund or pension, the beneficiary will receive any balance in the member's account.

#### **Pension Calculations**

#### A Regular IMRF pension is:

- 1-2/3 percent of the final rate of earnings for each of the first 15 years of service credit, plus
- 2 percent for each year of service credit in excess of 15 years.

The maximum pension at retirement cannot exceed 75 percent of the final rate of earnings.

#### A SLEP pension is:

• 2-1/2 percent of the final rate of earnings for each year of service.

The maximum pension at retirement cannot exceed 80 percent of the final rate of earnings.

#### An ECO pension is:

- 3 percent of the final rate of earnings for each of the first eight years of service, plus
- 4 percent for each year of service between eight and 12 years of service, plus
- 5 percent for years of service credit over 12.

The maximum pension at retirement cannot exceed 80 percent of the final rate of earnings.

**A money purchase minimum pension** is provided if it exceeds the normal formula amount. The money purchase minimum is the amount that may be purchased by 2.4 times the member's applicable accumulated contributions, including interest thereon.

**A reversionary pension option** is provided to members at retirement. This option permits the member to revert a portion of his pension to one other person. This election is irrevocable.

**An IMRF pension** is paid for life and is increased by three percent of the original amount on January 1 of each year after the member retires. The increase for the first year is prorated for the number of months the member was retired.

The final rate of earnings for Regular and SLEP members is the highest total earnings during any 48 consecutive months within the last 10 years of IMRF service divided by 48. The final rate of earnings for ECO members is the annual salary of the ECO member on the day he or she retires. For new ECO members who join the plan after January 25, 2000, the final rate of earnings is a four-year average calculated for each office held.

## **Retirement Eligibility**

Normal retirement for an unreduced pension is:

- Age 60 with eight or more years of service or 35 or more years of service at age 55,
- Age 50 with 20 or more years of SLEP service for members with SLEP service,
- Age 55 with eight or more years of service for members with ECO service, or
- Age 55 with eight or more years of service in the same elected county office for members with Revised ECO service.

Regular members may retire as early as age 55 with a reduced pension. The reduction is the lesser of:

- one-fourth percent for each month the member is under age 60, or
- one-fourth percent for each month of service less than 35 years.

## **Service Credit**

Service credit is the total time under IMRF, stated in years and fractions. Service is credited monthly while the member is working, receiving IMRF disability benefits or on IMRF's Benefit Protection Leave. For revised ECO members, the ECO benefit formula is limited to service in an elected office.

Members may qualify for a maximum of one year of additional service credit for unused, unpaid sick leave accumulated with the last employer. This additional service credit applies only for members leaving employment for retirement. The service credit is earned at the rate of one month for every 20 days of unused, unpaid sick leave or fraction thereof.

IMRF is a participating plan under the Reciprocal Act, as are all other Illinois public pension systems, except local police and fire pension plans. Under the Reciprocal Act, service credit of at least one year may be considered together at the date of retirement or death for the purpose of determining eligibility for and amount of benefits. However, for teacher aides who meet certain criteria, service credit of less than one year may be considered in determining benefits under the Reciprocal Act.



# Actuarial

#### **Early Retirement Incentive**

IMRF employers may offer an early retirement incentive (ERI) program to their employees who are over 50 years of age and who have at least 20 years of service credit. Eligible members may purchase up to five years of service credit and age. Employers must pay off the additional ERI liability within 10 years. Subsequent ERI programs may be offered by an employer after the liability for the previous ERI program is paid.

#### **Supplemental Retirement Benefits**

Each July, IMRF provides a supplemental benefit payment to IMRF retirees and surviving spouses who have received IMRF pension payments for the preceding 12 months. The supplemental benefit payment amount will vary depending on the dollar amount to be distributed and the dollar amount of the benefits of persons eligible.

## **Disability Benefits**

Regular and SLEP members are eligible for a maximum of 30 months of temporary disability benefits if they:

- Have at least 12 consecutive months of service credit since being enrolled in IMRF,
- · Have at least nine months of service credit in the 12 months immediately prior to becoming disabled,
- Are unable to perform the duties of any position which might reasonably be assigned by the IMRF employer because of any illness, injury or other physical or mental condition and
- Are not receiving any earnings from any IMRF employer.

Regular and SLEP members are eligible for total and permanent disability benefits until they become eligible for full Social Security Old Age benefits if they:

- · Have exhausted their temporary disability benefits,
- Have a medical condition which did not pre-exist their IMRF participation or they have five years of IMRF participation without being on temporary disability and
- · Are unable to work in any gainful activity for any employer.

The monthly disability benefit payment is equal to 50 percent of the average monthly earnings based on the 12 months prior to the month the member became disabled.

ECO members are eligible for ECO disability benefits if they:

- Have at least 12 consecutive months of service credit since being enrolled in IMRF,
- Are in an elected county office at the time the disability occurred,
- Are making ECO contributions at the time the disability occurred,
- Are unable to reasonably perform the duties of their offices,
- · Have resigned their offices and
- · Have two licensed physicians approved by IMRF certify that the ECO member is permanently disabled.

The monthly ECO disability benefit is equal to the greater of:

- . 50 percent of the annualized salary payable on the last day of ECO participation divided by 12 or,
- The retirement benefit earned to date up to a maximum of 66-2/3 percent.

Disability benefits under all plans are offset by Social Security or workers' compensation benefits. If disabled members receive Social Security disability and/or workers' compensation benefits, IMRF pays the difference between those benefits and 50 percent of the member's average monthly earnings. However, IMRF will always pay a minimum monthly benefit of \$10. Members on disability earn pension service credit as if they were working.

#### **Death Benefits**

Beneficiaries of active members who have more than one year of service or whose deaths are job-related are entitled to lump sum IMRF death benefits. If the member was not vested or vested without an eligible spouse, the death benefit is equal to one year's earnings plus any balance in the member's account. Eligible spouses of deceased vested active members may choose the lump sum or a monthly surviving spouse pension.





Beneficiaries of inactive non-vested members receive a lump sum payment of any balance in the member's account including interest. If the beneficiary is an eligible spouse of an inactive vested member age 55 or older, the spouse may choose between the lump sum payment or a death benefit of \$3,000 plus a monthly surviving spouse pension. Beneficiaries of retired members receive a \$3,000 death benefit. Eligible spouses also receive a surviving spouse pension.

## **Surviving Spouse Pension**

For Regular and SLEP members, a surviving spouse's monthly pension is one-half of the member's pension.

For ECO members, a surviving spouse's monthly pension is 66-2/3 percent of the member's pension. This pension is payable once the surviving spouse becomes 50 years old. If the spouse is caring for the member's minor, unmarried children, the spouse will receive (age 50 requirement does not apply):

- · A monthly pension equal to 30 percent of the ECO member's salary at time of death plus
- 10 percent of the ECO member's salary at time of death for each minor, unmarried child. The maximum total monthly benefit payable to spouse and children cannot exceed 50 percent of the ECO member's salary at time of death, or
- A monthly pension equal to 66-2/3 percent of the pension the member had earned.

Surviving spouse pensions under all plans are increased each January 1 by three percent of the original amount. The increase for the first year is prorated for the number of months the surviving spouse or the member received a pension.





This page intentionally left blank



Unanges in Plan Net Assets	/4
Benefit Expenses by Type	75
Net Cash Flow from Contributions and Benefits	76
Average Benefit Payment Amounts	77
Operating Statistics - Number of Initial Benefit Payments	78
Number of Employees	78
Number of Actively Participating Employers	79
Principal Participating Employers	79
Number of Actively Participating Members	80
Participating Members' Length of Service	80
Distribution of Current Annuitants by Pension Amount	80
Analysis of Initial Retirement Benefits - Regular	81
Analysis of Initial Retirement Benefits - SLEP	82
Analysis of Initial Retirement Benefits - ECO	83
Annuitants by Age	84
Active Members by Age	84

### Consider...



... the beauty of Illinois parks, recreation areas and forest preserves, thanks to IMRF employers.



Table V
Changes in Plan Net Assets
Last ten years

#### **Additions**

		Employer	Contributions			
Calendar Year	Investment Earnings Net of Direct Investment Expense	Dollars	Percent of Annual Covered Payroll	Member Contributions	Other	Total Additions
1999	\$ 2,689,086,076	\$ 379,194,892	9.64%	\$ 192,356,900	\$ 6,957	\$ 3,260,644,825
2000	283,134,582	356,153,448	8.48%	200,209,408	739	839,498,177
2001	(1,010,875,498)	313,007,639	6.95%	216,150,677	4,050	(481,713,132)
2002	(1,325,374,842)	294,935,422	6.15%	233,935,559	5,200	(796,498,661)
2003	2,996,066,692	321,049,839	6.49%	255,498,279	5,050	3,572,619,860
2004	2,010,704,974	456,198,098	8.84%	259,505,532	5,494	2,726,414,098
2005	1,607,733,405	543,263,475	10.11%	265,568,534	5,190	2,416,570,604
2006	2,667,700,578	602,775,795	10.71%	280,997,170	6,315	3,551,479,858
2007	1,799,391,405	600,822,135	10.13%	296,690,070	6,049	2,696,909,659
2008	(6,096,480,733)	631,147,476	10.08%	314,019,939	18,722	(5,151,294,596)

#### **Deductions**

Calendar Year	Benefits	Refunds	Administrative Expenses	Total Deductions	Change in Plan Net Assets
1999	\$ 496,363,836	\$ 28,126,601	\$ 16,190,583	\$ 540,681,020	\$ 2,719,963,805
2000	533,683,244	29,791,950	17,125,395	580,600,589	258,897,588
2001	570,548,544	27,507,628	18,470,776	616,526,948	(1,098,240,080)
2002	613,606,477	36,641,773	18,727,800	668,976,050	(1,465,474,711)
2003	668,534,229	29,186,749	18,785,811	716,506,789	2,856,113,071
2004	733,376,801	31,156,292	19,405,567	783,938,660	1,942,475,438
2005	791,333,700	32,120,791	19,650,440	843,104,931	1,573,465,673
2006	856,205,596	40,095,036	20,339,190	916,639,822	2,634,840,036
2007	924,005,832	36,206,951	20,811,398	981,024,181	1,715,885,478
2008	997,492,141	31,926,120	20,727,536	1,050,145,797	(6,201,440,393)



Table VI **Benefit Expense by Type** Last ten years

		DEA		DISA	BILITY	
Calendar						
Year	Supplemental	Refund	Burial	Residual	Permanent	Temporary
1000	Ф 7 107 076	¢ = 440 040	¢ 6 004 757	¢ 155 000	¢ 0 150 700	Ф E 006 100
1999	\$ 7,107,276	\$ 5,440,949	\$ 6,234,757	\$ 155,382	\$ 3,150,728	\$ 5,286,122
2000	8,211,433	5,864,391	5,947,348	405,080	3,081,562	6,022,246
2001	7,146,093	6,341,938	6,314,132	658,284	3,140,589	6,424,182
2002	8,609,843	5,836,970	6,539,959	502,963	3,255,522	6,585,585
2003	7,962,909	6,120,345	6,583,839	586,550	3,473,294	7,060,682
2004	9,929,302	7,319,032	6,881,926	515,537	3,440,867	7,377,055
2005	9,389,674	7,096,253	7,182,437	997,874	3,746,535	7,553,159
2006	9,874,057	7,565,398	7,464,813	708,466	3,857,144	7,795,207
2007	8,428,232	8,757,533	7,255,736	692,275	3,887,168	7,705,263
2008	10,416,827	7,971,900	7,334,749	765,241	4,113,550	7,195,656

		ANNUIT	IES		REFU		
Calenda	r						
Year	Retirement	Surviving Spouse	Beneficiary	Supplemental	Separation	Other	Total
1000	Φ 44.4 Ε4.Ε 00.4	Φ 00 070 070	Φ 007.005	Φ 04 500 504	Φ 07 000 440	ф. 100 100	Φ 504 400 407
1999	\$ 414,515,394	\$ 29,272,679	\$ 697,985	\$ 24,502,564	\$ 27,998,118	\$ 128,483	\$ 524,490,437
2000	445,581,289	32,129,182	749,696	25,691,017	29,423,748	368,202	563,475,194
2001	477,490,779	34,622,766	785,027	27,624,754	27,039,539	468,089	598,056,172
2002	513,656,258	37,907,435	850,558	29,861,384	26,031,474	10,610,299	650,248,250
2003	563,294,375	41,009,876	953,238	31,489,121	28,286,009	900,740	697,720,978
2004	619,816,366	44,426,578	1,073,847	32,596,291	29,802,863	1,353,429	764,533,093
2005	673,325,914	47,245,463	1,206,562	33,589,829	30,952,680	1,168,111	823,454,491
2006	732,090,146	50,788,527	1,325,633	34,736,205	32,707,901	7,387,135	896,300,632
2007	794,767,293	54,255,986	1,477,778	36,778,568	34,110,636	2,096,315	960,212,783
2008	861,528,538	57,647,849	1,581,010	38,936,821	28,287,188	3,638,932	1,029,418,261



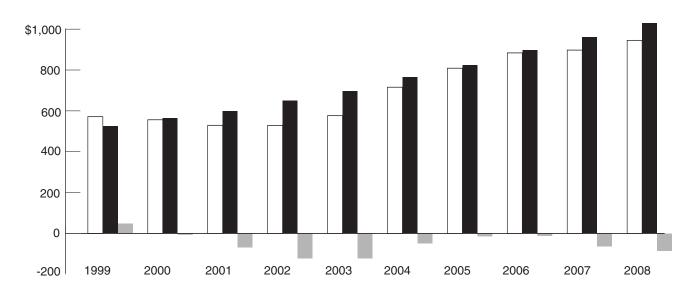


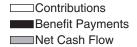
Table VII
Net Cash Flow from Contributions and Benefits
Last ten years

Calendar <u>Year</u>	Employer Contributions	Member Contributions	Total Contributions	Total Benefit Payments	Net Cash Flow
1999	\$ 379,194,892	\$ 192,356,900	\$ 571,551,792	\$ 524,490,437	\$ 47,061,355
2000	356,153,448	200,209,408	556,362,856	563,475,194	(7,112,338)
2001	313,007,639	216,150,677	529,158,316	598,056,172	(68,897,856)
2002	294,935,422	233,935,559	528,870,981	650,248,250	(121,377,269)
2003	321,049,839	255,498,279	576,548,118	697,720,978	(121,172,860)
2004	456,198,098	259,505,532	715,703,630	764,533,093	(48,829,463)
2005	543,263,475	265,568,534	808,832,009	823,454,491	(14,622,482)
2006	602,775,795	280,997,170	883,772,965	896,300,632	(12,527,667)
2007	600,822,135	296,690,070	897,512,205	960,212,783	(62,700,578)
2008	631,147,476	314,019,939	945,167,415	1,029,418,261	(84,250,846)

#### Net Cash Flow Last ten years

#### In Millions





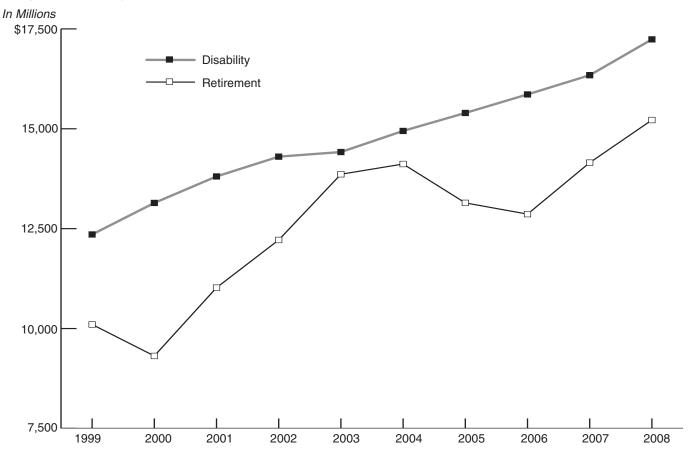


**Table VIII Average Benefit Payment Amounts** *Last ten years* 

	Single Sur	m Payments	Recurrin	g Payments
Calendar	Separation	Lump Sum	Annual	Annual
Year	Refunds	Death Benefit	Disability (1)	Retirement (2)
1999	\$ 2,027	\$ 30,645	\$ 12,355	\$ 10,102
2000	2,095	31,999	13,144	9,314
2001	2,048	27,888	13,807	11,023
2002	2,044	28,668	14,302	12,217
2003	2,235	25,991	14,418	13,862
2004	2,445	29,022	14,946	14,118
2005	2,656	26,524	15,396	13,145
2006	2,814	35,014	15,860	12,864
2007	2,704	28,926	16,341	14,152
2008	2,758	29,352	17,238	15,219
_	,	,	,	, -

- (1) Prior to Social Security and workers' compensation offsets.
- (2) Includes voluntary additional benefits.

## **Average Benefit Payment Amounts**





**Table IX Operating Statistics - Number of Initial Benefit Payments** *Last ten years* 

Calendar					
Year	Annuity	Disability	Death	Refund	Total
1999	3,892	2,004	2,517	13,542	21,955
2000	3,527	2,044	2,374	13,997	21,942
2001	3,647	1,989	2,646	13,162	21,444
2002	3,963	2,261	2,695	12,603	21,522
2003	4,442	2,491	2,699	12,507	22,139
0004	4 555	0.710	0.000	11 000	04.000
2004	4,555	2,716	2,693	11,999	21,963
2005	4,868	2,474	2,971	11,677	21,990
2006	4,887	2,339	3,029	11,639	21,894
2007	5,283	2,354	2,975	12,487	23,099
2008	5,081	2,313	3,033	10,469	20,896

Table X Number of Employees Last ten years

2	Agninist Sep	Hunan Age		Sill	,	Commit	Stories Storie		di d		is s
Solonos	N Night	Haman	Finance	A STATE OF THE STA	16007	Colling	Manno oduno oduno	A CONTRACTOR	Lio Lio	Office	10
1999	4	4	41	10	4	4	22	24	40	26	179
2000	4	4	41	9	4	5	20	24	43	25	179
2001	4	4	39	10	3	5	24	25	43	27	184
2002	4	4	38	10	4	5	24	25	45	27	186
2003	4	4	36	10	4	5	24	25	45	26	183
2004	4	4	33	10	4	5	24	25	43	25	177
2005	4	4	32	10	4	5	24	25	44	24	176
2006	4	4	30	11	3	5	23	27	43	26	176
2007	4	4	31	11	4	6	24	27	43	26	180
2008	5	4	30	11	4	6	25	27	42	22	176

Table XI
Number of Actively Participating Employers
Last ten years

Calendar				School			
Year End	Cities	Villages	Counties	Districts	Townships	Other	Total
1999	247	363	101	893	425	739	2,768
2000	249	364	101	891	432	754	2,791
2001	251	373	101	890	444	767	2,826
2002	252	377	101	890	451	782	2,853
2003	252	383	101	885	458	792	2,871
2004	252	389	101	877	463	801	2,883
2005	253	395	101	871	463	813	2,896
2006	255	398	101	870	467	818	2,909
2007	255	403	101	867	472	828	2,926
2008	256	406	101	864	474	839	2,940

**Table XII Principal Participating Employers** *Current year and nine years ago* 

		2008			1999	
Employer	Active Members	Rank	Percentage of Total Active Members	Active Members	Rank	Percentage of Total Active Members
DuPage County	3,095	1	1.70%	3,181	1	2.05%
Lake County	2,990	2	1.65%	2,679	2	1.72%
Will County	2,321	3	1.28%	1,770	4	1.14%
Union School District 46	2,168	4	1.19%	1,715	5	1.10%
Winnebago County	1,995	5	1.10%	1,567	6	1.01%
Rockford School District 205	1,642	6	0.90%	1,990	3	1.28%
Plainfield School District 202	1,447	7	0.80%			
Kane County	1,405	8	0.77%	1,292	8	0.83%
City of Springfield	1,348	9	0.74%	1,342	7	0.86%
McHenry County	1,308	10	0.72%			
Peoria School District 150				1,202	9	0.77%
Peoria County				1,126	10	0.72%
	19,719		10.85%	17,864		11.49%



**Table XIII Number of Actively Participating Members** *Last ten years* 

Calendar Year End	Male Participants	Female Participants	Total
1999	58,419	97,098	155,517
2000	59,728	100,082	159,810
2001	61,245	103,600	164,845
2002	62,216	105,560	167,776
2003	62,597	105,355	167,952
2004	62,611	105,925	168,536
2005	63,323	107,605	170,928
2006	64,136	109,872	174,008
2007	65,355	112,428	177,783
2008	66,802	114,876	181,678

Table XIV
Participating Members' Length of Service
Last ten years

	Total					<b>Percent Vested</b>
Calendar	Active	Under 1	1 to 7	8 to 14	15 Years	(8 or More Years
Year	Members	Year	Years	Years	and Over	of Service)
1999	155,517	22,831	68,007	35,498	29,181	41.6%
2000	159,810	22,461	72,144	34,473	30,732	40.8%
2001	164,845	22,286	76,006	34,261	32,292	40.4%
2002	167,776	18,566	80,607	34,920	33,683	40.9%
2003	167,952	16,678	80,610	35,468	35,196	42.1%
2004	168,536	17,225	78,499	35,765	37,047	43.2%
2005	170,928	18,723	76,768	36,735	38,702	44.1%
2006	174,008	19,245	76,290	38,781	39,692	45.1%
2007	177,783	20,670	75,311	41,889	39,913	46.0%
2008	181,678	19,543	76,607	44,487	41,041	47.1%
	,	•	,	•	·	

**Table XV**Distribution of Current Annuitants by Pension Amount

Monthly		ement ber of		vivor ber of	All Annuities  Number of		
Pension Amount	Males	Males Females		Females	Males	Females	
Under \$100	891	4,545	687	1,195	1,578	5,740	
\$100 to under \$250	1,994	10,004	1,006	2,876	3,000	12,880	
\$250 to under \$500	4,043	12,431	749	2,813	4,792	15,244	
\$500 to under \$750	3,384	7,571	273	1,317	3,657	8,888	
\$750 to under \$1,000	2,691	5,038	103	648	2,794	5,686	
\$1,000 to under \$2,000	6,113	8,263	53	771	6,166	9,034	
\$2,000 to under \$3,000	3,112	2,030	2	91	3,114	2,121	
\$3,000 to under \$4,000	1,690	523	1	15	1,691	538	
\$4,000 and over	1,767	256_		8	1,767	264	
Total	25,685	50,661	2,874	9,734	28,559	60,395	

Note: Counts do not include disabilitants.



Statistical 0

**Table XVI Analysis of Initial Retirement Benefits - Regular Plan** Last Ten Years

Last for fours	Years of Credited Service								
	8-9	10-14	15-19	20-24	25-29	30-34	35+	Total	
1999									
Avg Monthly Annuity	\$235	\$368	\$623	\$853	\$1,334	\$1,845	\$2,810	\$864	
Avg Monthly FRE	\$1,647	\$1,853	\$2,176	\$2,247	\$2,755	\$3,184	\$4,036	\$2,302	
Number of Retirees	409	774	591	588	453	294	148	3,257	
2000									
Avg Monthly Annuity	\$250	\$400	\$656	\$911	\$1,270	\$1,764	\$2,499	\$808	
Avg Monthly FRE	\$1,776	\$2,005	\$2,277	\$2,392	\$2,664	\$3,065	\$3,595	\$2,315	
Number of Retirees	383	705	558	574	375	205	94	2,894	
2001									
Avg Monthly Annuity	\$254	\$385	\$635	\$903	\$1,352	\$2,007	\$2,616	\$845	
Avg Monthly FRE	\$1,821	\$1,942	\$2,233	\$2,388	\$2,822	\$3,476	\$3,757	\$2,363	
Number of Retirees	389	742	575	563	356	213	131	2,969	
2002									
Avg Monthly Annuity	\$265	\$397	\$693	\$951	\$1,449	\$2,010	\$2,756	\$965	
Avg Monthly FRE	\$1,896	\$2,005	\$2,450	\$2,504	\$3,017	\$3,490	\$3,981	\$2,558	
Number of Retirees	387	667	594	520	483	298	152	3,101	
2003									
Avg Monthly Annuity	\$273	\$448	\$746	\$1,084	\$1,490	\$2,151	\$3,122	\$1,119	
Avg Monthly FRE	\$1,947	\$2,255	\$2,609	\$2,842	\$3,091	\$3,734	\$4,496	\$2,824	
Number of Retirees	417	685	643	460	553	361	245	3,364	
2004									
Avg Monthly Annuity	\$293	\$433	\$719	\$1,077	\$1,567	\$2,236	\$3,251	\$1,147	
Avg Monthly FRE	\$2,099	\$2,185	\$2,533	\$2,816	\$3,266	\$3,841	\$4,665	\$2,866	
Number of Retirees	410	715	676	461	559	367	261	3,449	
2005									
Avg Monthly Annuity	\$289	\$452	\$728	\$1,104	\$1,545	\$2,158	\$3,000	\$1,063	
Avg Monthly FRE	\$2,074	\$2,293	\$2,537	\$2,913	\$3,225	\$3,747	\$4,308	\$2,807	
Number of Retirees	473	781	748	590	544	348	221	3,705	
2006									
Avg Monthly Annuity	\$293	\$477	\$768	\$1,212	\$1,523	\$2,393	\$3,605	\$1,137	
Avg Monthly FRE	\$2,094	\$2,407	\$2,676	\$3,218	\$3,209	\$4,135	\$5,165	\$2,984	
Number of Retirees	500	764	754	608	537	308	229	3,700	
2007									
Avg Monthly Annuity	\$312	\$484	\$781	\$1,170	\$1,657	\$2,526	\$3,469	\$1,154	
Avg Monthly FRE	\$2,224	\$2,457	\$2,721	\$3,086	\$3,447	\$4,382	\$4,978	\$3,039	
Number of Retirees	578	787	816	659	518	359	240	3,957	
2008									
Avg Monthly Annuity	\$312	\$494	\$852	\$1,230	\$1,730	\$2,671	\$3,730	\$1,248	
Avg Monthly FRE	\$2,229	\$2,498	\$2,974	\$3,229	\$3,597	\$4,645	\$5,358	\$3,212	
Number of Retirees	538	790	685	657	472	318	283	3,743	

FRE = Final Rate of Earnings used to calculate retirement benefit.

Note: This schedule excludes members retiring with money purchase benefits, reciprocal benefits, or multiple plans.





Table XVII

Analysis of Initial Retirement Benefits - Sheriffs' Law Enforcement Personnel Plan (SLEP)

Last Ten Years

Last terr tears	Years of Credited Service								
	20-24	25-29	30-34	35+	Total				
1999									
Avg Monthly Annuity	\$1,752	\$2,820	\$3,531		\$2,609				
Avg Monthly FRE	\$3,306	\$4,450	\$5,279		\$4,278				
Number of Retirees	25	23	18		66				
2000									
Avg Monthly Annuity	\$1,698	\$2,717	\$3,303	\$3,581	\$2,379				
Avg Monthly FRE	\$3,360	\$4,306	\$4,668	\$8,287	\$4,053				
Number of Retirees	16	15	5	1	37				
2001									
Avg Monthly Annuity	\$1,774	\$3,394	\$3,891	\$849	\$2,843				
Avg Monthly FRE	\$3,566	\$5,588	\$5,624	\$1,132	\$4,691				
Number of Retirees	27	16	21	1	65				
2002									
Avg Monthly Annuity	\$2,079	\$2,933	\$3,976	\$3,532	\$3,131				
Avg Monthly FRE	\$3,947	\$4,778	\$5,669	\$4,710	\$4,917				
Number of Retirees	13	27	22	1	63				
Number of Hemees	10		22	'	00				
2003									
Avg Monthly Annuity	\$2,851	\$3,479	\$4,128	\$3,732	\$3,423				
Avg Monthly FRE	\$5,587	\$5,465	\$6,028	\$4,977	\$5,609				
Number of Retirees	21	33	14	1	69				
2004									
Avg Monthly Annuity	\$2,555	\$3,581	\$3,773	\$4,175	\$3,332				
Avg Monthly FRE	\$4,925	\$5,698	\$5,329	\$5,567	\$5,370				
Number of Retirees	24	33	18	3	78				
2005									
Avg Monthly Annuity	\$2,295	\$4,150	\$3,613	\$5,336	\$3,439				
Avg Monthly FRE	\$4,517	\$6,214	\$4,975	\$6,823	\$5,452				
Number of Retirees	25	23	5	6	59				
2006									
Avg Monthly Annuity	\$2,689	\$3,948	\$4,738	\$5,165	\$3,817				
Avg Monthly FRE	\$5,046	\$5,835	\$6,099	\$6,768	\$5,692				
Number of Retirees	27	36	25	2	90				
2007									
Avg Monthly Annuity	\$2,907	\$4,105	\$3,927	\$6,707	\$3,607				
Avg Monthly FRE	\$5,846	\$6,068	\$5,403	\$8,383	\$5,901				
Number of Retirees	36	36	13	1	86				
2008									
Avg Monthly Annuity	\$3,093	\$5,144	\$4,950	\$4,283	\$4,239				
Avg Monthly FRE	\$5,988	\$5,144 \$7,495	\$4,950 \$6,326	\$4,263 \$5,354	\$6,516				
Number of Retirees	ф5,966 25	φ7,495 19	φο,320 16	φ5,354 2	φ0,510 62				
Number of Reffices	20	13	10	۷	02				

FRE = Final Rate of Earnings used to calculate retirement benefit.

Note: This schedule excludes members retiring with money purchase benefits, reciprocal benefits, or multiple plans.



Table XVIII

Analysis of Initial Retirement Benefits - Elected County Official Plan (ECO)

Last Ten Years

		Years of Credited Service								
	8-9	10-14	15-19	20-24	25-29	30-34	35+	Total		
1999 Avg Monthly Annuity Avg Monthly FRE Number of Retirees		\$1,158 \$2,887 4	\$2,402 \$2,895 3	\$670 \$837 2				\$1,344 \$2,434 9		
rambor of riothood			Ü	_				· ·		
2000 Avg Monthly Annuity Avg Monthly FRE Number of Retirees		\$1,086 \$2,964 3	\$3,707 \$5,600 4	\$1,664 \$2,080 5				\$2,201 \$3,474 12		
2001										
Avg Monthly Annuity Avg Monthly FRE Number of Retirees		\$292 \$1,202 3	\$452 \$1,282 4	\$1,345 \$1,808 3	\$1,824 \$2,280 2			\$864 \$1,560 12		
2002										
Avg Monthly Annuity Avg Monthly FRE Number of Retirees	\$619 \$2,330 4	\$441 \$1,126 10	\$1,892 \$2,907 9	\$2,849 \$3,562 7				\$1,462 \$2,389 30		
2003										
Avg Monthly Annuity	\$315	\$454	\$2,932	\$3,790	\$7,117			\$2,633		
Avg Monthly FRE	\$1,312	\$1,137	\$4,321	\$4,737	\$8,896			\$3,708		
Number of Retirees	1	3	3	3	1			11		
2004										
Avg Monthly Annuity		\$1,215	\$3,671	\$3,874			\$1,780	\$2,840		
Avg Monthly FRE		\$2,779	\$5,567	\$4,843			\$4,111	\$4,294		
Number of Retirees		7	5	8			1	21		
2005										
Avg Monthly Annuity		\$1,787	\$3,365	\$5,627	\$6,926			\$4,392		
Avg Monthly FRE		\$3,612	\$4,160	\$7,034	\$8,658			\$5,878		
Number of Retirees		2	1	3	1			7		
2006										
Avg Monthly Annuity	\$609	\$1,296	\$3,113	\$3,063				\$2,046		
Avg Monthly FRE	\$2,437	\$2,942	\$4,434	\$4,021				\$3,491		
Number of Retirees	6	8	8	6				28		
2007										
Avg Monthly Annuity	\$254	\$1,435	\$2,940	\$4,848				\$2,630		
Avg Monthly FRE	\$1,033	\$3,243	\$4,013	\$6,060				\$3,917		
Number of Retirees	2	5	6	4				17		
2008										
Avg Monthly Annuity	\$287	\$1,550	\$4,249	\$4,340	\$ 664			\$2,505		
Avg Monthly FRE	\$1,184	\$3,773	\$6,094	\$5,425	\$ 830			\$4,025		
Number of Retirees	3	10	3	8	2			26		

FRE = Final Rate of Earnings used to calculate retirement benefit.

Note: This schedule excludes members retiring with money purchase benefits, reciprocal benefits, or multiple plans.



Table XIX
Annuitants by Age

	Retirees		Sur	Surviving Spouses				Beneficiaries		
Ages	Male	Female	Total	Male	Female	Total	Male	Female	Total	
Under 55	353	76	429	9	108	117	55	103	158	
55 to 59	3,059	4,218	7,277	25	183	208	6	32	38	
60 to 64	4,193	8,272	12,465	86	436	522	15	46	61	
65 to 69	4,862	10,278	15,140	190	737	927	10	29	39	
70 to 74	4,489	8,957	13,446	358	1,141	1,499	6	41	47	
75 to 79	3,640	7,323	10,963	545	1,663	2,208	7	25	32	
80 to 84	2,924	5,878	8,802	691	1,992	2,683	7	23	30	
85 to 89	1,542	3,697	5,239	549	1,855	2,404	4	23	27	
90 to 94	509	1,560	2,069	244	939	1,183		9	9	
95 to 100	111	370	481	63	315	378	2	4	6	
101 and over	3	32	35	2	28	30		2	2_	
Total	25,685	50,661	76,346	2,762	9,397	12,159	112	337	449	

Table XX Active Members by Age

				5	Sheriff's Law			Elected County				
	All Plans			Enforc	<b>Enforcement Personnel</b>			Officials				
Ages	Male	Female	Total	Male	Female	Total	Male	Female	Total			
Under 20	214	319	533									
20 to 29	8,477	11,351	19,828	627	114	741	2	1	3			
30 to 39	12,106	17,668	29,774	1,280	211	1,491	22	9	31			
40 to 49	17,447	34,998	52,445	1,223	223	1,446	81	33	114			
50 to 54	10,547	20,979	31,526	405	61	466	93	47	140			
55 to 59	8,794	16,123	24,917	248	46	294	74	32	106			
60 to 69	7,725	12,140	19,865	126	13	139	74	31	105			
70 and Over	1,492	1,298	2,790	5	2	7	28	13	41			
Total	66,802	114,876	181,678	3,914	670	4,584	374	166	540			

## Rest assured...



... IMRF Employers work around the clock in ways big and small to improve the lives of all Illinois citizens.

# **Illinois Municipal Retirement Fund**

Member Services Representatives 1-800-ASK-IMRF (1-800-275-4673)

Oak Brook 2211 York Road Suite 500 Oak Brook, IL 60523-2337



Springfield 3000 Professional Drive Suite 101 Springfield, IL 62703-5934